#### **Public Document Pack**



#### AGENDA FOR THE EXECUTIVE

Date: Monday, 8 January 2018

*Time:* 6.00 pm

**Venue:** Collingwood Room - Civic Offices

#### Executive Members:

Councillor S D T Woodward, Policy and Resources (Executive Leader)

Councillor T M Cartwright, MBE, Health and Public Protection (Deputy Executive Leader)

Councillor Mrs K Mandry, Housing

Councillor Miss S M Bell, Leisure and Community

Councillor K D Evans, Planning and Development

Councillor Miss T G Harper, Streetscene

#### 1. Apologies for Absence

#### **2. Minutes** (Pages 5 - 8)

To confirm as a correct record the minutes of the meeting of Executive held on 4 December 2017.

#### 3. Executive Leader's Announcements

#### 4. Declarations of Interest

To receive any declarations of interest from members in accordance with Standing Orders and the Council's Code of Conduct.

#### 5. Petitions

#### 6. Deputations

To receive any deputations, of which notice has been lodged.

#### 7. Minutes / References from Other Committees

To receive any reference from the committees or panels held.

#### **Matters for Decision in Public**

Note: Where an urgent item of business is raised in accordance with Part 3 of the Constitution, it will be considered with the relevant service decisions as appropriate.

#### 8. Streetscene

#### **Non-Key Decision**

## (1) Refuse and Recycling Collection from Service Roads in Portchester (Pages 9 - 14)

A report by the Head of Streetscene.

#### 9. Health and Public Protection

#### **Key Decision**

#### (1) Air Quality and Traffic Modelling (Pages 15 - 20)

A report by the Director of Planning and Regulation.

#### **Non-Key Decision**

(2) Response to Government Consultation on proposals for changes to Gaming Machines and Social Responsibility measures (Pages 21 - 32)

A report by the Director of Planning and Regulation.

#### 10. Planning and Development

#### **Non-Key Decision**

(1) Proposed changes to Portchester Village Centre Car Parks (Pages 33 - 56)

A report by the Director of Planning and Regulation.

#### 11. Policy and Resources

#### **Key Decision**

(1) Finance Strategy, Capital Programme, Revenue Budget and Council Tax 2018/19 (Pages 57 - 130)

A report by the Director of Finance and Resources.

#### 12. Exclusion of Public and Press

To consider whether it is in the public interest to exclude the public and representatives of the Press from the remainder of the meeting on the grounds that the matters to be dealt with involve the likely disclosure of exempt information, as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

#### **Exempt Matters for Decision**

Note: Where urgent items of business are raised in accordance with Part 3 of the Constitution, they will be considered with the relevant service decisions as appropriate. **Key Decision** 

(1) Review of Hedge Cutting Contract (Pages 131 - 140)

A report by the Director of Streetscene.

P GRIMWOOD

Chief Executive Officer

Growood

www.fareham.gov.uk

19 December 2017

For further information please contact:
Democratic Services, Civic Offices, Fareham, PO16 7AZ
Tel: 01329 236100

democraticservices@fareham.gov.uk



## Minutes of the Executive

### (to be confirmed at the next meeting)

Date: Monday, 4 December 2017

Venue: Collingwood Room - Civic Offices

Present:

S D T Woodward, Policy and Resources (Executive Leader) T M Cartwright, MBE, Health and Public Protection (Deputy

Executive Leader)
Mrs K Mandry, Housing

Miss S M Bell, Leisure and Community K D Evans, Planning and Development

Miss T G Harper, Streetscene

#### Also in attendance:

Mrs S M Bayford, Chairman of Scrutiny Board Mrs P M Bryant, Chairman of Licensing and Regulatory Affairs Committee



Executive 4 December 2017

#### 1. APOLOGIES FOR ABSENCE

There were no apologies given for this meeting.

#### 2. MINUTES

RESOLVED that the minutes of the Executive held on 06 November 2017 be confirmed and signed as a correct record.

#### 3. EXECUTIVE LEADER'S ANNOUNCEMENTS

The Executive Leader was pleased to announce that during his meeting with the Borough Police Commander last week it was confirmed that incidents of anti-social behaviour and begging within the Town Centre have very significantly reduced since the introduction of the Public Spaces Protection Order. This very good news is a testament to the hard work of officers of both the Council and of Hampshire Constabulary. There is further good news in that Gosport Borough Council is following Fareham's lead and is looking to introduce the same PSP Order.

The Executive Leader advised that on Wednesday 6 December he would be leading a delegation to the Houses of Parliament to meet with the Secretary of State for Transport, Chris Grayling to discuss driving the development of Welborne forward in view of the need for new homes which the Government has repeatedly highlighted. The delegation will include Councillor Keith Evans as Executive Member for Planning and Development and Stuart Jarvis who is the Director of Economy, Transport and Environment at Hampshire County Council. Discussions will include the funding bids currently submitted for Welborne and the issues around the replacement of Junction 10 with an all-moves junction on the M27.

#### 4. DECLARATIONS OF INTEREST

There were no declarations of interest made at this meeting.

#### 5. PETITIONS

There were no Petitions submitted at this meeting.

#### 6. **DEPUTATIONS**

There were no Deputations made at this meeting.

#### 7. MINUTES / REFERENCES FROM OTHER COMMITTEES

Scrutiny Board - 23 November 2017 Minute 8 – Review of Corporate Strategy and Corporate Priorities

The Board considered a report by the Director of Finance and Resources on a review of the draft Corporate Strategy and Corporate Priorities.

Executive 4 December 2017

RESOLVED that the Board recommend the draft Corporate Strategy 2017-2023 to the Executive for approval.

A report on this matter is at item 9(3) of the agenda.

#### 8. LEISURE AND COMMUNITY

(1) Crofton Community Centre Hall Repairs

RESOLVED that the Executive agrees that:

- (a) the remaining capital budget for 2017/18 is allocated to undertake the repairs;
- (b) the balance of funding required is brought forward from 2018/19 revenue budget; and
- (c) the decision to appoint the successful contractor be delegated to the Director of Finance and Resources and the Executive Member for Leisure and Community.

#### 9. POLICY AND RESOURCES

(1) Land at Station Road Portchester

RESOLVED that the Executive approves the terms agreed with the owner for the acquisition of the land at Station Road Portchester as given in the Confidential Appendix A.

(2) IFA2 Technical Feasibility Update

RESOLVED that the Executive:-

- (a) notes the progress made in relation to the technical assessment and design of the IFA2 project, and the conclusions of the independent technical assessments undertaken:
- (b) agrees in principle that the necessary technical assurance has been obtained to enable National Grid to proceed to the next stage of construction, provided that extended arrangements are put in place to provide ongoing safeguards to the Council during and following the construction stage;
- (c) confirms that the Option can be exercised by National Grid, once legally binding amendments to the legal documentation are in place and the construction lease granted, to enable IFA2 to proceed to the construction stage in accordance with the target programme; and
- (d) delegates authority to the Director of Finance and Resources, following consultation with the Executive Leader, to conclude the revisions to the legal documentation.

Executive 4 December 2017

(3) Corporate Strategy 2017-23

#### RESOLVED that the Executive:-

- (a) notes the results of the Draft Corporate Strategy consultation; and
- (b) recommends the final Corporate Strategy to Council for adoption.

(The meeting started at 6.00 pm and ended at 6.20 pm).



## Report to the Executive for Decision 08 January 2018

Portfolio: Streetscene

Subject: Refuse and Recycling Collection from Private Service

**Roads in Portchester** 

Report of: Head of Streetscene

Strategy/Policy:

Corporate Objective: To Protect & Enhance the Borough

#### Purpose:

To resolve a problem that has arisen with the collection of waste and recycling bins in an area of Portchester.

#### **Executive summary:**

Currently, refuse bins, recycling bins and garden waste sacks from properties in the area around West Street Portchester, between The Queensway and The Kingsway, are collected from private service roadways to the rear of the properties.

There have been ongoing problems with the refuse collection vehicle (RCV) accessing these narrow roadways. In addition, the surface of the roadways is of poor quality and deteriorating which presents a hazard to the crews collecting the bins and bags. The Transport Manager has undertaken an onsite assessment of the situation and the associated risks and has concluded that the access is not suitable for an RCV.

Residents affected have been consulted about a proposal to collect bins and garden waste sacks from the front of their properties, which is the standard service across the Borough. Residents would have the choice to either store bins in the front garden, or continue with their current storage arrangement and take their bin and garden waste sack from the rear to the front of their property each week for collection.

There have been some objections to the proposal, but the majority (86%) did not respond to the consultation.

#### **Recommendation/Recommended Option:**

It is recommended that the Executive:

- (a) agrees to cease the collection of bins and garden waste sacks from the private roadways as detailed in the report; and
- (b) agrees the proposal that bins and garden waste sacks from the affected properties be collected from the edge of the public highway at the front of property.

#### Reason:

To alleviate the risks associated with the RCV accessing the roadways and the risk of injury to the crews as a result of the poor-quality surface.

#### **Cost of proposals:**

None

Appendices: None

Background papers: None

Reference papers: None



### **Executive Briefing Paper**

Date:	08 January 2018
Subject:	Refuse and Recycling Collection from Private Service Roads in Portchester
Briefing by:	Head of Streetscene
Portfolio:	Streetscene

#### INTRODUCTION

- 1. Currently, refuse bins, recycling bins and garden waste sacks from properties in the area around West Street, Portchester, between The Queensway and The Kingsway are emptied from private service roadways which run behind the houses.
- 2. There have been ongoing problems with the refuse collection vehicle (RCV) accessing these narrow roadways. In addition, the surface of the roadways is of poor quality and deteriorating, which presents a hazard to the crews collecting the bins and bags.
- 3. Officers have been looking at ways to resolve the issues and have consulted residents about the preferred option. This report sets out the issues and responses to the consultation and recommends a solution to resolve the problems.

#### **BACKGROUND**

- 4. The entrance to the roadways that serve the affected properties is narrow and it is difficult to safely manoeuvre the RCV into and out of the roadways. Vehicles are frequently parked opposite and around the entrance which forces the driver to cross grass verges causing damage to the verges. Complaints have been received from residents, who live at the entrance to the roadways, who are unhappy with the RCV reversing close to their properties.
- 5. The surfaces of the roadways are uneven, and present a trip hazard to the crew pulling bins. It is difficult to load bins onto the hoist on uneven ground and deep puddles form during wet weather. In some places pot-holes have been filled in with gravel, but the weight of the vehicle disperses the gravel so that it banks up making it impossible to pull bins across. Inevitably the surface will deteriorate further so the situation will become worse.
- 6. The roadways are not adopted by Hampshire Highways and therefore the responsibility of maintenance lies with the owners. The roadways are in multiple ownership, mostly in strips behind each property or in front of a garage.

7. The Council could request the areas be resurfaced to a suitable standard. However, this would take a long time and the Council would not have any means of stipulating the work be done or to what standard. It is highly unlikely any resurfacing undertaken would be up to the standard required for an HGV which could make the Council liable for any future claims for damage.

#### **PROPOSAL**

- 8. The Transport Manager has undertaken an onsite assessment of the situation and the associated risks and has concluded that the access is not suitable for an RCV for the reasons set out in the report. Therefore, officers have been considering alternative arrangements.
- 9. The preferred solution is to collect bins and garden waste sacks from the front of properties, which is the standard service across the Borough. Residents would have the choice to either store bins in the front garden, or continue with their current storage arrangement. They would be required to take their bin and garden waste sack from the rear to the front of their property each week for emptying.
- 10. In the neighbouring road, The Fairway, approximately 50% of properties have bins stored in the front garden permanently and many of the properties on West Street have similar sized gardens.
- 11. An alternative would be to have a collection point at the end of the service roadways and ask residents to pull their bins and garden waste sacks to this point. Experience suggests that this arrangement can lead to a collection of bins blocking access and some bins not being retrieved after emptying. It also attracts the dumping of waste and causes a nuisance to the people living adjacent to the collection points.
- 12. The land at the end of the roadways is private, and at least one resident has indicated he would not give permission for bins to be put on his land for collection. Therefore, this is not a preferred option.

#### **CONSULTATION**

- 13. A total of 77 individual properties are affected. A consultation letter was sent in September 2017 and 18 responses were received. One respondent agreed with the proposal, 15 objected and two did not have strong feelings either way. Most residents (86%) did not respond.
- 14. Several people suggested double yellow lines to prevent parked cars blocking access. However, Hampshire County Council only consider installing lines where statistics show there is a proven benefit of casualty reduction. Parking restrictions are also likely to be unpopular with those residents who currently park outside their house.
- 15. There were some residents who said they would require an assisted lift. This is a service offered by Streetscene for elderly or disabled residents who are unable to pull their bin or sack out to the collection point. In these cases the crews will enter the property and collect the bin or sack from the storage point, which must be accessible to the crews.
- 16. Any requests for an assisted lift would be assessed in accordance with the normal criteria. However, those who need an assisted lift would be required to store their bins in the front garden. It is not practical for the crew to collect bins from the back garden or behind the rear fence.

#### **CONCLUSION**

- 17. The report has highlighted the problems and associated risks with collecting refuse and recycling bins and garden waste sacks from private roadways in this area of Portchester. Following an assessment of the current collection arrangements, the Transport Manager has concluded that an alternative means of collection needs to be implemented.
- 18. If the Executive agrees the proposal outlined in the report, a letter will be sent to all residents concerned, to notify them of the change in the collection arrangements.

#### **Enquiries:**

For further information on this report please contact Mark Bowler. (Ext 4747)



## Report to the Executive for Decision 08 January 2018

Portfolio: Health and Public Protection

Subject: Air Quality and Traffic Modelling Consultancy

**Report of:** Director of Planning and Regulation

Strategy/Policy:

**Corporate Objective:** Protect and Enhance the Environment

A Safe and Healthy Place to Live and Work

#### Purpose:

To agree the works required to meet the requirements of the compliance Directive which was issued to the Council by the Department for the Environment, Food & Rural Affairs (DEFRA) on 27 July 2017 up to the production but not submission of the Final Plan (31<sup>st</sup> December 2018 at the latest).

#### **Executive summary:**

In November 2016, the non-profit environmental law organisation ClientEarth won a Supreme Court ruling against the Government which ordered ministers to come up with a plan to bring down air pollution levels to within legal limits as soon as possible.

The latest plan was published in July 2017 and Fareham Borough Council was highlighted as one of the Authorities that must produce a targeted local plan to tackle likely exceedances of Nitrogen dioxide levels.

This relates to an area of road from the M27 motorway Junction 11 to the A27 Market Quay 'through-about' and along the A27 to the Station roundabout and branching into the Portchester Road and into the A32. To that end, on 27 July 2017 the Department for the Environment, Food & Rural Affairs (DEFRA) issued a Compliance Directive on Fareham Borough Council, along with the other Authorities that were listed. This Directive requires the Authority to undertake and submit by 31 March 2018 a Feasibility Study (Initial Plan) to identify the option which will deliver compliance with legal limits. The Authority must also submit a Final Plan by 31 December 2018 which must identify the preferred option to deliver compliance.

The Government is funding this work. The Joint Air Quality Unit (JAQU) which is a Government unit consisting of staff from DEFRA and the Department for Transport (DfT) are closely monitoring progress on compliance with the Directive. They have produced detailed guidance on the work that must be undertaken and are requiring

approval at each stage. A report was taken to the Executive on 9 October 2017 – to provide an update on the National and Local Air Quality Action Plans. In addition, a report was taken to the Executive Member for Health and Public Protection on 1 November 2017 in order to approve the procurement of an Automatic Number Plate Recognition (ANPR) Survey to meet the initial requirement of the Air Quality Compliance Notice.

In order to meet the Feasibility Study requirements, significant air quality and traffic modelling consultancy must be procured and undertaken, all of which will be agreed beforehand by JAQU and funded by them.

In order to meet the Council's procurement regulations and the project's tight timelines, the most expedient way of doing this to ensure that there are no delays is to give the Director of Planning and Regulation the Delegated Authority to do this, in consultation with the Executive Member for Health and Public Protection.

In addition, at the time of writing, it has become apparent that the Initial Plan which must be delivered by the end of March 2108 also does not fit easily with report lead in times and as this is really only determining which measures go forward for further examination, based on recommendations by all of the experts involved and subject to the requirement for further JAQU funding, it would aid this project immensely if the Director of Planning and Regulation could be given Delegated Authority to submit this plan to JAQU, following consultation with the Executive Member for Health and Public Protection.

#### Recommendation:

It is recommended that the Executive:

- (a) delegates authority to the Director of Planning and Regulation following consultation with the Executive Member for Health and Public Protection to agree that Hampshire County Council procure the services required for the next stage up to and including the Initial Plan submission and preparation of the Final Plan, as specified by the Joint Air Quality Unit (JAQU); and
- (b) approves the expenditure in relation to (a) above from grant funding provided by JAQU for this work, together with any subsequent unforeseen works agreed and funded by them as necessary.

#### Reason:

The Council is required to follow the process set down by JAQU in order to meet the requirements of the Compliance Directive. This will require procuring significant expertise, all of which will be funded by JAQU and the Delegated Authority is required to comply with the Council's Financial Regulations for the spend.

#### Cost of proposals:

There will be no cost to the Council for this work as the only work we will be undertaking is that which JAQU agree to fund. An initial grant of £100,000 was received which went towards the traffic Survey, a further bid for the next tranche of work of approximately £700,000 is currently being considered by JAQU.

**Background papers:** File of correspondence with JAQU.

#### Reference papers:

Report to the Executive 9 October 2017 - Update on National and Local Air Quality Action Plans.

Report to the Executive Member for Health & Public Protection 1 November 2017 - Procurement of an Automatic Number Plate Recognition Survey to meet the requirements of the Air Quality Compliance Notice.



### **Executive Briefing Paper**

Date:	08 January 2018
Subject:	Procurement of Air Quality and Traffic Modelling Consultancy
Briefing by:	Director of Planning and Regulation
Portfolio:	Health and Public Protection

#### INTRODUCTION

- 1. In November 2016, the non-profit environmental law organisation ClientEarth won a Supreme Court ruling against the Government which ordered ministers to come up with a plan to bring down air pollution levels within the UK to within legal limits as soon as possible.
- 2. The latest plan, "The UK plan for tackling roadside nitrogen dioxide concentrations" was published in July 2017 and Fareham Borough Council was highlighted as one of the Authorities that must produce a targeted local plan to tackle likely (based on computer modelling) exceedances of Nitrogen dioxide levels.
- 3. The area of likely exceedance highlighted by this plan for Fareham relates to an area of road from the Delme roundabout down from the Junction 11 M27 exit through Eastern and Western Way and onto the A27 by Fareham train station. It includes the A32 branch from Market Quay 'through-about' and branching into the Portchester Road A27.

#### **COMPLIANCE DIRECTIVE**

- 4. On 27 July 2017 the Department for the Environment Food and Rural Affairs (DEFRA) issued a compliance Directive on Fareham Borough Council, along with the other (22) Authorities that were listed. This Direction requires the Authority to undertake and submit by 31 March 2018 a Feasibility Study (Initial Plan) to work towards identifying the option or options which will deliver compliance with legal limits. The Authority must also submit a Final Plan by 31 December 2018 which must identify the preferred option or options to deliver compliance.
- 5. The Government established the Joint Air Quality Unit (JAQU) which is a Government unit consisting of staff from DEFRA and the Department for Transport (DfT). A workshop was provided in September for Local Authority Officers, where the very detailed and prescribed process that we must follow was set out. JAQU are approving each tranche of works as they are scoped and crucially providing funding for the agreed works. Progress is being closely monitored with the prescribed works, this is consisting of regular meetings, submission of evidence at key stages and a weekly teleconference

call. They have produced detailed guidance on the work that must be undertaken and are carrying out microscopic scrutiny and approval of work planned and costs at each stage.

#### **INITIAL PLAN AND FINAL PLANS**

- 6. One of the first tasks as part of the evidence gathering stage was to conduct a traffic survey for ascertaining the fleet composition to establish the pollution exact plume and also journey details. In addition, it will enable the likely effect on current traffic levels of the 1km extension to the Eclipse Busway into Gosport and the Stubbington by-pass will have.
- 7. The traffic survey took place w/c 4<sup>th</sup> December 2017. Officers from Environmental Health and Planning Strategy and Regeneration Services, together with colleagues from the Highways Department at Hampshire County Council determined the study area and designed the ANPR traffic survey. This was undertaken by Atkins Air Quality Management Consultants. This was the first key deliverable required by this project. A report was taken to the Executive Member for Health and Public Protection on 1 November 2017 in order to approve the procurement of an Automatic Number Plate Recognition Survey to meet the initial requirement of the Air Quality Compliance Directive.
- 8. Next the Council has had to submit a Feasibility Proposal scoping and costing the work involved up to the Initial Plan to the end of March and some of the known works required past that date. JAQU were scrutinising that proposal at the time of writing this report. The proposal itself is a bid for further funding which will also be scrutinised by JAQU in terms of value for money. The works that have been scoped are to deliver the initial plan around the end of March 2018 and to also carry out a lot of work towards the Final Plan around the end of 2018. The current proposal is to procure works from the air quality and transport consultant Atkins supported by Officers from Hampshire County Council and Fareham Borough Council. All of those costs are included and the bid is currently around £700,000. The purpose of this report is to seek delegated Authority from the Executive to the Director of Planning and Regulation to procure the works that JAQU approve using the funds that will be released by them for this work, together with any subsequent unforeseen works agreed and funded as necessary to deliver the Final Plan, after consultation with the Executive Member for Health and Public Protection. In addition to give the Director of Planning and Regulation to approve the submission of the Initial Plan, again after consultation with the Executive Member for Health and Public Protection.
- 9. The bulk of the work required is air quality and traffic modelling, this can only be done using the help of consultants. This will involve not only understanding the current traffic fleet and the pollution plume it creates, but also modelling the effects of various measures to improve air quality. At the time of writing this report it has been established that time will not allow the reporting of the Initial Plan, hence the additional request to the Executive to allow this to be delegated to the Director of Planning and Regulation.
- 10. This is a very challenging project the like of which officers from both County and Fareham Borough Council have not been involved with before. The timescales set by the Government to reach deliverable are very challenging. The timescales are deliberately challenging to meet the Supreme Court Order to achieve compliance in the shortest possible time. The project timescale overall is to determine the measures which will achieve compliance by December 2018 and them to be implemented between 2018 and 2020. Any measures that cannot be implemented in this timeframe are unlikely to

be considered.

- 11. The afore-mentioned project is taking place alongside the usual air quality monitoring and improvement regime which takes place under the Local Authority Air Quality Management Regime, although the two work streams will be brought together at some point, as both are focussed on the same traffic problem.
- 12. Although the National Pollution Climate Model has informed the Government that the afore-mentioned stretch of road is likely to be non-compliant in terms of air quality, the initial local work i.e. the traffic survey and subsequent air quality and traffic modelling, sets out to establish if this is the case locally and if so exactly where the hot spots are.

#### **CONCLUSION**

- 13. As the Government are funding the ultimate measures identified where exceedances are established, any positive effects on air quality this project brings can only be good news for the residents of Fareham in terms of the health benefits of cleaner air, but one would also hope that if measures can be identified to improve traffic flow, this would in addition benefit the commuting public of the local areas.
- 14. Due to the pressing timescales it is imperative that any funding received from JAQU during the project is able to be used to procure the works required in a timely way. In addition, the next major deliverable in terms of the Compliance Directive is the Initial Plan, again due to report lead in times it is unlikely that this can be reported to the Executive. The Initial Plan however is only set to list a long list of measures that might secure improvements to air Quality and suggest a number that may be worth further consideration. It is hoped that further report can brought to the Executive in early summer to report on progress, with another in October to secure approval for the final list of measures.

#### **Enquiries:**

For further information on this report please contact Ian Rickman, Head of Environmental Health (Ext 4773).



## Report to the Executive for Decision 08 January 2018

Portfolio: Health and Public Protection

**Response to Government Consultation on Proposals** 

Subject: for Changes to Gaming Machines and Social

**Responsibility Measures** 

**Report of:** Director of Planning and Regulation

Strategy/Policy:

**Corporate Objective:** A Safe and Healthy Place to Live and Work

#### Purpose:

To seek approval for the Council's consultation response in relation to the Government Consultation on proposals for changes to Gaming Machines and social responsibility measures.

#### **Executive summary:**

The Gambling Act 2005 was established in October 2005 and came into force in stages up to 1 September 2007. The Act established the Gambling Commission as the Independent regulator of operators and made provision for Local Authorities to regulate gambling premises. The Act has now been in force for 10 years and in that time, there have been significant changes to the gambling market and the understanding of harm across the gambling landscape has become better understood.

The Government is consulting on proposed changes in order to look across the industry and determine what changes, if any, are needed to strike the right balance between socially responsible growth and the protection of consumers and the communities they live in. At its meeting of 28 November 2017, the Licensing and Regulatory Affairs Committee recommended a draft response to the consultation to the Executive for approval, this is attached as Appendix A to this report.

#### **Recommendation:**

It is recommended that the Executive:

- (a) considers the draft response to the consultation set out in Appendix A; and
- (b) subject to any amendments, approves the draft response so that the Council may formally respond to this consultation.

#### Reason:

In order to influence the Government to help ensure any changes to the legislation better protects the residents of Fareham from the harmful effects that gambling can have.

#### Cost of proposals:

There are no financial implications for the Council in respect of this report.

**Appendices:** A: Draft Consultation Response

**B**: Report to Licensing and Regulatory Affairs

Committee 28 November 2017

**Background papers: None** 

Reference papers: None



### **Executive Briefing Paper**

Date:	08 January 2018
Subject:	Response to Government Consultation on Proposals for Changes to Gaming Machines and Social Responsibility Measures
Briefing by:	Director of Planning and Regulation
Portfolio:	Health and Public Protection

#### **INTRODUCTION**

- 1. The Gambling Act 2005 was established in October 2005 and came into force in stages up to 1 September 2007. The Act established the Gambling Commission which is the Independent regulator of operators and made provision for Local Authorities to become the regulator of gambling premises. The Act has now been in force for 10 years and in that time, there have been significant changes to the gambling market and the understanding of harm across the gambling landscape has become better understood.
- 2. The Government is consulting on proposed changes in order to look across the industry and determine what changes, if any, are needed to strike the right balance between socially responsible growth and the protection of consumers and the communities they live in.
- 3. Operators of Gambling premises are licensed by the Gambling Commission, Operators within Fareham require a mixture of Licences or Permits from the Council depending on the type of premises.
- 4. Each type of Gaming Machine is categorised based on its stake and prize money. Details of which premises can have which category and how many Gaming machines are detailed within the report to the Licensing and Regulatory Affairs Committee of 28 November 2017, which can be seen as Appendix B to this report.
- Currently within Fareham there are 8 Betting Premises licences, 2 Adult Gaming Centre Premises licences, 1 Bingo Premises licence, 13 Club Machine Permits and 16 Licensed Premises Machine Permits.
- 6. In respect of fixed odds betting terminals, there will be 4 machines in each of the Betting Premises and up to 20% of the total number of machines within the 2 Adult Gaming Centres can be fixed odds betting terminals.
- 7. There are no set gambling limits in adult gaming centres, but there is a limit on the type of machines available. Operators must adhere to a number of social responsibility codes to lead customers into an option to self-exclude from gambling premises. This is

however for the customer to action, although staff are trained to interact with customers and signpost them to gamble aware websites. There should also be leaflets available in the premises.

- 8. Although this cannot be confirmed directly, there are undoubtedly some individuals who have entered into a self-exclusion with operators. This is an option that operators offer to customers to exclude themselves from a premise or premises for a set period of time.
- 9. Within the Consultation there are 16 questions posed. These questions and a draft response can be seen as Appendix A to this report. The consultation closes on 23 January 2018.

#### **Enquiries:**

For further information on this report please contact Ian Rickman (Ext 4773)

#### Summary of Consultation questions with suggested responses.

## Q1. Do you agree that the maximum stake of £100 on B2 machines (FOBTs) should be reduced? If yes, what alternative maximum stake for B2 machines (FOBTs) do you support?

Yes, we believe that the maximum stake should be reduced and that should be down to £2 to minimise the harm these machines can cause.

## Q2. Do you agree with the government's proposals to maintain the status quo on category

**B1?** 

Yes - B1 machines are only available in casino's and there already adequate controls around casino's, there is much less evidence around these machines being a cause of harm.

## Q3 Do you agree with the government's proposals to maintain the status quo on category B3?

Yes - B3 Machines have a maximum stake of £2 already and again there is much less evidence around these machines being a cause of harm.

## Q4. Do you agree with the government's proposals to maintain the status quo on category B3A?

Yes - these machines have low stakes and are limited by premises types they are allowed e.g. certain clubs.

## Q5. Do you agree with the government's proposals to maintain the status quo on category B4?

Yes – B4 Machines have a maximum stake of £2 already and again there is much less evidence around these machines being a cause of harm.

## Q6. Do you agree with the government's proposals to maintain the status quo on category C?

Yes – These machines have the lowest stakes £1 and a comparatively modest maximum prize £100

## Q7. Do you agree with the government's proposals to maintain the status quo on category D?

Yes – These are very low stake and very low maximum prizes and do have the same potential to cause harm and this should remain the case.

## Q8. Do you agree with the government's proposals to increase the stake and prize for prize gaming, in line with industry proposals?

Yes – most of these increases appear modest.

## Q9. Do you agree with the government's proposals to maintain the status quo on allocations for casinos, arcades and pubs?

Yes – Clearly if someone is going to a casino or arcade they would expect the majority of the time spent there to be gambling hence the wider availability of machines, in pubs gambling is and should remain a side attraction. The current numbers work well.

## Q10. Do you agree with the government's proposals to bar contactless payments as a direct form of payment to gaming machines?

Yes – contactless payment is so convenient, it would be easy for a customer to lose track of how much they have gambled.

## Q.11 Do you support this package of measures to improve player protection measures on gaming machines?

Yes any further player protection can only be a good thing, particularly as the existing self-exclusion scheme has had poor take-up.

### Q.12 Do you support this package of measures to improve player protection measures for the online sector?

Yes – the online sector is a big concern, as there seems little control in this area compared to the gaming Machine sector, in particular there is little or no collaboration between operators to ensure problem gamblers do not go between them when sanctions apply. So these measures could go further although "GAMSTOP" should address this.

## Q.13 Do you support this package of measures to address concerns about gambling advertising?

Yes -Advertising controls are important to protect children and young adults, so new measures would be welcome

## Q.14 Do you agree the Government should consider alternative options including a mandatory levy if industry does not provide adequate funding for RET?

Yes – If the industry that has caused a problem is not willing to pay for its treatment through Research, Education and Treatment the government should consider a Mandatory levy.

### Q.15 Do you agree with our assessment of the current powers available to local authorities

No – For many smaller district councils this is not a regular area of work, it is a very complex area and resources are not such that the Westminster approach could even be contemplated, more straightforward means for rejecting applications or greater support from the Gambling Commission is necessary.

Q16. Are there any other relevant issues, supported by evidence, that you would like to raise as part of this consultation but that has not been covered by questions 1-15?

Yes — As well as reducing the maximum stakes, in particular for Fixed Odds Betting Terminals, the government should also bring in time limits that individuals can spend on such machines. The maximum stake can be bet in something like 2.5 seconds, so even £2, the potential for losses is still quite high. The Council appreciates the Government would need to liaise with the industry and machine manufacturers, but considers this an important additional safeguard.



# Report to Licensing and Regulatory Affairs Committee

Date 28 November 2017

Report of: Head of Environmental Health

Subject: RESPONSE TO GOVERNMENT CONSULTATION ON

PROPOSALS FOR CHANGES TO GAMING MACHINES AND

**SOCIAL RESPONSIBITY MEASURES** 

#### **SUMMARY**

The Gambling Act 2005 was established in October 2005 and came into force in stages up to 1 September 2007. It replaced out dated legislation from as far back as 1845. The Act established the Gambling Commission which is the Independent regulator of operators and Local Authorities, who regulate gambling premises. The Act has now been in force for 10 years and in that time there have been significant changes to the gambling market and the understanding of harm across the gambling landscape has become better understood.

The Government are consulting on proposed changes in order to look across the industry and determine what changes, if any, are needed to strike the right balance between socially responsible growth and the protection of consumers and the communities they live in. Within the consultation there are 16 questions posed. These questions and a draft response can be seen as Appendix B to this report. The consultation closes on 23 January 2018.

#### RECOMMENDATION

It is recommended that the Committee:-

- (a) consider the draft response to the consultation and any amendments they wish to make; and
- (b) recommend to the Executive that the Council responds to this consultation as detailed in Appendix B to the report with any agreed amendments.

#### INTRODUCTION

- 1. The Gambling Act 2005 was established in October 2005 and came into force in stages up to 1 September 2007.it replaced out dated legislation from as far back as 1845. The Act established the Gambling Commission who is the Independent regulator of operators and Local Authorities became the who regulator of gambling premises....
- 2. Currently within Fareham there are 8 Betting Premises licences, 2 Adult Gaming Centre premises Licences, 1 Bingo Premises Licence, 13 Club Machine Permits and 16 Licensed Premises Machine Permits.
- 3. In respect of fixed odds betting terminals, there will be 4 machines in each of the Betting Premises and up to 20% of the total number of machines within the 2 Adult Gaming Centres can be fixed odds betting terminals.
- 4. There are no set gambling limits in adult gaming centres, but there is a limit on the type of machines available. Operators must adhere to a number of social responsibility codes to lead customers into option to self-exclude from gambling premises. But this is for the customer to action, although staff are trained to interact and signpost to gamble aware website and there should be leaflets available in the premises.
- 5. This cannot be confirmed directly, but there is undoubtable some individuals who have entered into a self-exclusion with operators. This is an option that operators offer to customers to exclude themselves from a premise or premises for a set period of time.

### CONSULTATION ON PROPOSALS FOR CHANGES TO GAMING MACHINES AND SOCIAL RESPONSIBITY MEASURES

- 6. The Act has now been in force for 10 years and in that time there have been significant changes to the gambling market and the understanding of harm across the gambling landscape has become better understood. The Government are consulting on proposed changes in order to look across the industry and determine what, if any, changes are needed to strike the right balance between socially responsible growth and the protection of consumers and the communities they live in. A copy of the consultation document is attached as Appendix A to this report.
- 7. Within the Consultation there are 16 questions posed. These questions and a draft response can be seen as Appendix B to this report. The consultation closes on 23 January 2018.
- 8. This consultation follows an earlier call for evidence in which the Government received 275 responses. These have helped to confirm their preferred proposals, on which they are now consulting. That consultation was open for 6 weeks leading up to the 4<sup>th</sup> December 2016
- 9. The responses to the call for evidence (with the exception of responses from the general public) have also been published alongside this consultation so that respondents can see the evidence that has been drawn upon in developing these proposals. This information is available on the Consultations section of the GOV.UK website.
- 10. The main proposals put forward in the consultation are as follows:-

- that the current regulation of **B2 gaming machines** is inappropriate to achieve the stated objective. The consultation therefore is consulting on regulatory changes to the maximum stake, looking at options between £50 and £2, in order to reduce the potential for large session losses and therefore to potentially harmful impacts on players and their wider communities.
- while the industry proposes increases to the remaining stakes and prizes, permitted numbers and allocations across other categories of machine (B1, B3, B3A, B4, C and D gaming machines), the government believes retention of the current regulatory environment will better protect players from potential harm than industry's proposed increases.
- The Government is aware that the factors which influence the extent of harm to the player are wider than one product, or a limited set of parameters such as stakes and prizes. These include factors around the player, the environment and the product. They are therefore also consulting on corresponding social responsibility measures across gaming machines that enable high rates of loss, on player protections in the online sector, on a package of measures on gambling advertising and on current arrangements for the delivery of research, education and treatment (RET). Within this package, they want to see industry, regulator and charities continue to drive the social responsibility agenda, to ensure that all is being done to protect players without the need for further Government intervention, and that those in trouble can access the treatment and support they need.
- 11. The current permitted machine numbers for each type of premises and stakes and prizes for each type of machine can be seen as Appendix C to this report.
- 12. As part of the call for evidence consultation carried out, the industry proposed some changes on stakes and prizes, these can be seen at Chapter 3 of the consultation document attached as Appendix A. Question 8 of the consultation refers to this proposal. The changes are relatively minor.
- 13. Within the consultation, the government is proposing a range of Social Responsibility Measures. These are detailed on page 30 of the consultation document as attached as Appendix A. These measures are going to build upon the self-exclusion scheme that applies on some B categorised machines

#### **RISK ASSESSMENT**

14. There is a risk that problem gambling could become a problem to residents and visitors to Fareham and affect those around them, families and communities, if new controls are not introduced.

#### CONCLUSION

15. Currently within Fareham there is a low number of Gambling Premises, however this could increase and without better controls and could have a detrimental effect on families and communities within the Borough. There is widespread evidence that many people do suffer the effects of problem gambling.

#### **APPENDICES**

**APPENDIX A:** Consultation document on proposals for changes to gaming machines and social responsibility measures

APPENDIX B: Summary of Consultation questions with suggested responses

**APPENDIX C**: Gaming Machines current no's permitted, stakes and prizes

**Background Papers:** Consultation document on proposals for changes to gaming machines and social responsibility measures

**Reference Papers: None** 

#### **Enquiries:**

For further information on this report please contact Ian Rickman. (Ext 4773)



## Report to the Executive for Decision 08 January 2018

Portfolio: Planning and Development

Subject: Proposed changes to Portchester Village Centre Car Parks

**Report of:** Director of Planning and Regulation

**Strategy/Policy:** Vision for Portchester Village Centre: Putting the Village Back

in Portchester

**Corporate** Maintain and extend prosperity

**Objectives:** A safe and healthy place to live and work

Strong and inclusive communities

#### **Purpose:**

To consider and approve the statutory advertisement of the proposed Traffic Regulation Orders (TROs) and approve the alterations to the physical layouts of the car parks in Portchester Village Centre, in line with the Final Vision for Portchester Village Centre.

#### **Executive summary:**

Following the termination of the Hampshire County Council Traffic Management Agency Agreement earlier this year, the Scheme of delegation to Individual Executive Members was amended in May 2017 and removed the TRO approval function. It is therefore now necessary for the Executive to initially consider the implementation of TROs in relation to changes to off-street parking restrictions.

The report outlines proposed changes to the Portchester Village Centre car park restrictions and seeks permission to undertake the statutory public advertising of the changes to the existing TRO at an appropriate time, so as to not compromise the two-year period between advertisement and completion.

The report also highlights the expected costs of undertaking the proposed changes to the parking restrictions and physical layouts. The design of the alterations is based on the parking survey results, consultation responses from the Draft Regeneration Vision for Portchester Village Centre and the proposals detailed in the subsequent Final Vision for Portchester Village Centre.

#### Recommendation:

It is recommended that the Executive:

- (a) approves the statutory public advertisement of the proposed Traffic Regulation Orders (TROs) for the Portchester Village Centre car parks;
- (b) delegates authority to the Director of Planning and Regulation to make any necessary minor amendments to the draft TROs as deemed necessary prior to public consultation;
- (c) delegates joint authority to the Executive Member for Planning and Development and the Executive Member for Health & Public Protection to consider the responses to the advertisement of the TROs by means of a Joint Delegated Member Decision Report in Spring/Summer 2018, enabling the Orders to be brought into force, subject to no outstanding objections and on completion of the physical changes to the car parks; and
- (d) subject to approval of (a), (b) and (c) above, approves the use of S106 Developer Contributions to meet the costs of the physical alterations and offsite highway signage associated with the redesigned Portchester Car Park.

#### Reason:

To undertake changes to the Portchester Village car parks by seeking the views of the public regarding the proposed changes to the car parking regulations, and change the layout to better suit the needs of the users, supporting the regeneration of Portchester Village Centre and encouraging investment and funding for its future prosperity as outlined in the Final Vision for Portchester Village Centre.

#### **Cost of proposals:**

The costs for the statutory advertisements will be met from within existing operational budgets.

The capital costs for the physical changes to the car parks are outlined in this report and will be met in full by the S106 developer contributions from the Lidl development in Portchester.

#### Appendices:

A: Current TRO Plan of Portchester Precinct Car Park.

**B:** Extract of The Borough of Fareham (Off Street Parking Places) Consolidation Order 2017.

**C:** Overview of proposed changes to car parks (Extract from Final Regeneration Vision for Portchester Village Centre entitled 'Putting the Village Back in Portchester').

**D:** Copy of the Draft Amendment TRO and associated plan relating to the car parks as outlined in the Vision Document.

**E:** Copy of the Draft Amendment TRO relating to the car park to the rear of the Co-Op.

#### **Background papers:**

**A:** Quotation for the works to alter car park layout.

**B:** Record of Decision by Executive (Decision No.1928) on 10 July 2017: Portchester Village Centre: Final Regeneration Vision for Publication.

Reference papers: A: Final Regeneration Vision for Portchester Village

Centre entitled 'Putting the Village Back in Portchester'.



### **Executive Briefing Paper**

Date:	08 January 2018
Subject:	Proposed changes to Portchester Village Centre Car Parks
Briefing by:	Director of Planning and Regulation
Portfolio:	Planning and Development

#### INTRODUCTION

- 1. Following the termination of the Traffic Management Agency Agreement between Fareham Borough Council and Hampshire County Council earlier this year, the Constitution and Scheme of Delegation to Individual Executive Members was amended in May 2017 which removed the delegated authority to amend Traffic Regulation Orders (TROs). It is therefore now necessary for the Executive to initially consider the implementation of TROs in relation to changes to off-street parking restrictions.
- 2. This Executive Report outlines the proposed changes to the Fareham Borough Council owned car parks in Portchester Village Centre following the consultation on the Draft Regeneration Vision for Portchester Village Centre and the subsequent proposals detailed in the Final Vision for Portchester Village Centre. It seeks permission to undertake the statutory public advertisement of the proposed changes to the Traffic Regulation Order (TRO) governing the current parking restrictions within the car parks at an appropriate time so as not to compromise the statutory time restraints on making an Order.
- 3. The timescales for making an Order are set out in The Local Authorities' Traffic Orders (procedure) (England and Wales) Regulations 1996; and dictates that 'No order shall be made after the expiration of the period of two years beginning with the date on which a notice of proposals relating to the order is first published'.
- 4. The report also outlines the expected costs of implementing physical changes to the car parks in order to bring the new TROs into effect. These proposed changes include:
  - the relining of existing parking bays;
  - ii. the introduction of new parking bays in place of existing tree and shrub planting;
  - iii. the introduction of new shrub planting within the car parks to offset the loss in other areas; and

- iv. the removal or some low-level barriers around the lorry park to make the areas more accessible to allow the merging of the existing lorry park with the small southern car park to create a new car parking area for long stay use.
- 5. Subject to approval of Recommendation (c), the results of the TRO consultations will be considered by the Executive Member for Planning and Development and the Executive Member for Health & Public Protection as a joint individual Executive Member decision in Spring/Summer 2018. It should be noted that the physical works can only be carried out following the approval of the relevant TRO.

#### DEVELOPMENT OF THE PROPOSED CHANGES TO THE CAR PARKS

- 6. The Draft Regeneration Vision for Portchester Village Centre looked at the Council owned Car Park to the south of the precinct and how we could make positive changes to this car park. This was informed by survey work which took place in summer 2016. The Draft Regeneration Vision for Portchester Village Centre set out possible opportunities to provide free and accessible car parking to match the needs of those who use it. It also proposed to provide in the region of 30 additional car parking spaces.
- 7. Feedback from the consultation on the Draft Regeneration Vision for Portchester Village Centre indicated that respondents:
  - i. generally supported the proposed changes;
  - ii. sought reassurances that car parking would stay free to use;
  - iii. indicated a demand for parent and child parking facilities;
  - iv. expressed some concerns about the loss of the disabled parking spaces to the immediate rear of the Co-op which is in close proximity to the precinct;
  - v. raised concerns regarding the initially suggested location of the proposed new Light Goods Vehicle spaces close to residential properties and potential noise issues this could have on those local residents;
  - vi. conveyed concerns about converting the existing lorry parking into standard car parking spaces and as a consequence where large lorries/ Heavy Goods Vehicles (HGVs) would park overnight, such as on nearby residential roads.
- 8. The Final Regeneration Vision for Portchester emphasised:
  - i. the Council owned car park will remain free;
  - ii. proposals would consider the inclusion of parent and child parking;
  - iii. that disabled parking would remain located at the closest points to the precinct;
  - iv. that the north-easternmost car park to the rear of the Co-Op is a site for potential development;
  - v. that any Light Goods Vehicle parking would be positioned away from local residents, and the larger lorries/Heavy Goods Vehicles will have provisions made so as to allow overnight parking; and
  - vi. the creation of these larger parking spaces will mean that there will still be an increase in the amount of car parking spaces; however, it will be around 20

additional spaces, as opposed to the 30 proposed in the Draft Vision.

#### **CURRENT PARKING LAYOUT & RESTRICTIONS**

- 9. The Portchester Village Centre car parks currently comprises five parking areas; a lorry park, two long stay car parks, and two short stay car parks. A plan is shown in Appendix A.
- 10. The Council owned car parks are subject to a TRO, namely The Borough of Fareham (Off Street Parking Places) Consolidation Order 2017, which came into operation on the 16<sup>th</sup> June 2017. The details for Portchester Precinct Car Park and the plan (Drawing No E/1628) can be found on pages 69 and 75 respectively of the TRO, an extract of these pages can be found in Appendix B.

#### PROPOSED CHANGES TO THE CAR PARKING RESTRICTIONS

- 11. The outline proposals for the changes to the car parks were documented in the Draft Regeneration Vision for Portchester Village Centre, and met with general approval from the public consultation undertaken at the time. Where requests were made regarding specific requirements, these have been taken into account where feasible, and were the published Final Regeneration Vision for Portchester Village Centre. Appendix C shows the plan for the car parks as detailed in the Final Regeneration Vision.
- 12. Changes to the parking management require a revision to the current TRO governing the use of the car parks. Any changes are subject to a 21-day statutory public consultation, which will include a Public Notice in the local press, and onsite notices which will be erected within the Car Parks and the Pedestrian Precinct and maintained during the course of the consultation. A copy of the proposals will also be available on deposit at the Civic Offices.
- 13. It is proposed to make amendments to the current parking management scheme as indicated in the Final Vision for Portchester Village Centre. To achieve the proposals, it is necessary to:
  - i. Introduce Parent and Toddler parking;
  - ii. Relocate and increase the number of Disabled parking bays to the smaller Short Stay car park (behind Iceland);
  - iii. Remove the Lorry Park and provide spaces for smaller Light Goods Vehicles which are to be accommodated in part of the new Short Stay South car park;
  - iv. Designate a Light Goods Vehicle (LGV) area in the new Short Stay South car park, allowing small goods vehicle to utilise the car park; and to restrict its use to market vehicles only on a market day, to be controlled by means of a Market Traders Permit:
  - v. Combine the former Lorry Park and the smaller Long Stay car park (south of the Lorry Park), to provide a single Long Stay car park;
  - vi. Designate the current large Long Stay (currently max 24-hour wait) area as Short Stay South car park, and restrict its use to cars / small vans during restricted periods (as described in vii(b)); whilst still allowing overnight parking for larger vehicles:

- vii. Change the waiting restrictions for Short Stay car parks from Limited Waiting, Maximum Stay 3 Hrs every day including Bank and Public Holidays, to:
  - a. In Short Stay North: Limited Waiting, 3 hours with no return within 5 hours, to apply between 7.00 am and 6.00 pm, 7 days a week;
  - b. In Short Stay South: Limited waiting, 3 hours with no return within 5 hours, to apply between 7.00 am and 6.00 pm to apply Monday to Saturday (excluding Bank Holidays). On Sundays and Bank Holidays 24 hours;
- viii. Change the waiting restrictions for the long stay car park to restrict the use of the car park to cars/small vans only between 7am and 6pm Monday to Saturday excluding Bank & Public Holidays and have no time restriction on Sunday;
- ix. Make provision for other goods vehicles to be able to park overnight in the Short Stay South car park and Long Stay (from 6pm until 7am), and provide restrictions on its use to ensure that the car parks are available for Village Centre users throughout the trading day.
- 14. A copy of the proposed Draft Amendment TRO and the associated plan relating to the above changes can be found in Appendix D. Details such as the issuing of Market Trader Permits and their associated conditions of use are still being considered and discussed with Legal Officers. These sections will be added to the TRO prior to consultation.
- 15. The Final Vision for Portchester Village Centre identified the current car park to the rear of the Co-Op as a potential site for development. If there is a prospect of the development site proceeding, the restrictions governing the car park will be revoked by means of enactment of the Amendment TRO relating to the car park to the rear of the Co-Op; thereby enabling any development scheme to progress. The proposed Amendment TRO is detailed in Appendix E.
- 16. A number of other stages need to be undertaken before the car park will be completed, including physical layout changes comprising of:
  - i. removal of the current barriers separating the lorry park and the smaller Long Stay car park to the south;
  - ii. adjustment to footways, kerbing and vehicle entrances;
  - iii. relining the car parks to make provision for standard, disabled and parent/child bays.
  - iv. changes to signage both in the car parks and on the public highway (subject to Hampshire County Council Highways approval).

#### FINANCIAL IMPLICATIONS: TRO AND CAR PARK REDESIGN

17. The costs for the changes to the TRO are expected to be met from existing Regeneration budgets and will be in the region of £800.

- 18. Detailed costs for capital works will be sought through the Council's Framework or competitive bidding processes in line with procurement processes and financial regulations. An initial estimate of £34,000 has been obtained outlining the costs for the physical works and the lining of parking bays to the car parks.
- 19. This cost however, does not include ancillary works such as car park and highway signing as well as shrub and other planting which will be necessary to complete the car park. It is estimated that this will be circa £18,000 and therefore overall costs for the scheme is approximately £55,000, including with a contingency buffer of 5% for unforeseen costs.
- 20. It is proposed that the physical works to redesign the car park be added to the 2018/19 capital programme and the full cost of the improvements be met from the S106 developer contribution from the Lidl Store in Portchester.

#### **Enquiries:**

For further information on this report please contact Claire Burnett, Head of Planning Strategy & Regeneration (Ext 4330).

Schedule 6 – 24 hour (minimum) car parks (free)

-	2	က	4
Name of Parking Place	Classes of Vehicles	Position in which Vehicle may Maximum wait	Maximum Period for which Vehicles may wait
Portchester Precinct Car Park	All Vehicles	Wholly within a Bay not reserved for any other class of Vehicle or person. Motor Cycles may only wait within a Bay marked "Motor Cycles Only". Goods Vehicles exceeding 1525kg unladen weight may only wait within the area allocated for goods Vehicles marked "Lorries Only".	24 hours every day including Sundays and recognised Public Holidays except for the parking areas shown as "3 Hour Parking" on the plan attached hereto, which shall be 3 hours every day including Sundays and recognised Public Holidays
Longs Lane Stubbington	All Vehicles except a) Goods Vehicles exceeding 1525kg unladen weight; b) Passenger Vehicles adapted to carry more than 12 passengers exclusive of the driver and c) Trailers	Wholly within a Bay not reserved for any other class of Vehicle or person.  Motor Cycles may only wait within a Bay marked "Motor Cycles Only"	24 Hours every day including Sundays and recognised Bank Holidays
Stubbington Community Centre	All Vehicles	Wholly within a Bay not reserved for any other class of Vehicle or person. Motor Cycles may only wait within a Bay marked "Motor Cycles Only". Goods Vehicles may only wait within the area allocated for Goods Vehicles	24 hours

FAREHAM BOROUGH COUNCIL

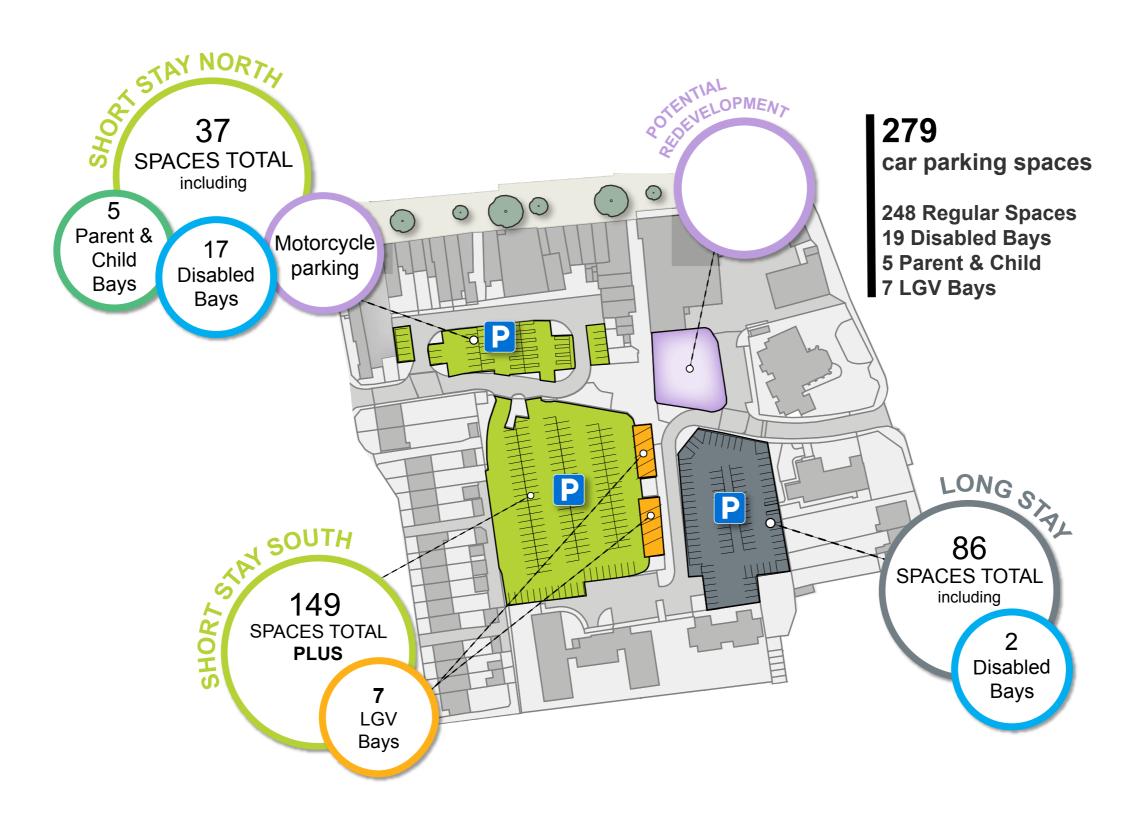
CASTLESTREET 24 Hour Parking Lorry Parking Parking 3 Hour 24 Hour Parking Parking 3 Hour JUBILEE ROAD QUEEN MARY ROAD WEST STREET Page 44

Drawing No. E/1628

SCALE - 1:1250 @ A4

PORTCHESTER PRECINCT CAR PARK

This map is reproduced from Ordnance Survey material with the permission of Ordnance Survey on behalf of the Controller of Her Majesty's Stationary Office ® Ordnor Copyright. Unauthorised esproduction infinges Grown Copyright and may lead to prosecution or okyl proceedings. Licence 1000/19110, 2014





# BOROUGH OF FAREHAM (OFF STREET PARKING PLACES) (PORTCHESTER PRECINCT CAR PARK) (AMENDMENT NO 1) ORDER 2018

The Council of the Borough of Fareham (hereinafter referred to as "The Council") in exercise of its the powers under Sections 32 and 35 of the Road Traffic Regulation Act 1984 ("the Act") and of all other enabling powers and after consultation with Hampshire County Council and with the chief officer of police in accordance with Part III of Schedule 9 to the Act hereby make the following Order:-

#### 1 Citation and Commencement

This Order shall come into operation on DD/MM/YY and may be cited as the Borough of. Borough of Fareham (Off Street Parking Places) (Portchester Precinct Car Park) (Amendment No 1) Order 2018

#### 2 Interpretation

- (i) Except where otherwise stated any reference in this Order to a numbered Article or Plan is a reference to the Article or Plan bearing that number in this Order.
- (ii) Any reference in this Order to any enactment shall be construed as a reference to that enactment as amended by any subsequent enactment.
- (iii) The prohibitions imposed by this Order are in addition to and not in derogation of any restriction, prohibition or requirement imposed by any other enactment and any exception or exemption from the provision of this Order is without prejudice to the provisions of any other enactment.
- (iv) The "Principal Order" means the Borough of Fareham (Off Street Parking Places) Consolidation Order 2017.

#### 3 Replacement of Plan

Plan E/1628 attached to the Principal Order shall be superseded in so far as it relates to the areas on the plan labelled 'Lorry Parking', '24 Hour Parking' and the north-western area of '3 Hour Parking', by plan E/[ ] attached to this Order and showing the "Portchester Precinct Car Park".

#### 4 Insertion of New Definitions

The following definitions shall be inserted after the definition of "Left in a Parking Place":

"Market Days" means days on which a market is authorised by the Council to take place.

"Market Traders Permit" means a permit issued by the Council authorising the parking of market trader's vehicles during Market Days and subject to the terms of the Market Traders Permit.

#### 5 Insertion of new Part VIa

The following heading and articles shall be inserted after the end of Part VI:

Part VIa - CLOSURE OF PARKING PLACES

- 48A. Nothing in this Order shall prevent the Council by notice, sign or barrier displayed in the parking place:
  - (a) from closing the parking place or any part thereof for any period whether permanently or temporarily; and/or
  - (b) from setting aside the parking or any part or parts thereof on all days or on certain days or during certain parts of days for use only by particular vehicles or organisations.
- 48B. Any person suspending or closing the use of a parking place at or any part thereof in accordance with the provisions of Article 48A shall thereupon place or cause to be placed in or adjacent to that parking place or that part thereof a notice or traffic sign indicating that the use of that parking place or that part thereof is suspended or closed and that waiting by vehicles is prohibited.
- 48C. No person shall cause or permit a vehicle to be left in a parking place or any part thereof during such periods that the use of that parking place or that part thereof is suspended or closed or during such period as there is in or adjacent a notice or traffic sign placed by or on behalf of the Council.

#### 6 Insertion of new Part VIb

The following heading and articles shall be inserted at the end of Part VIa and before Part VII:

VIb - MARKET TRADERS PERMITS

[TO BE INSERTED]

#### 7 Amendment to Schedule 6

In Schedule 6 to the Principal Order above the row in respect of Longs Lane Stubbington, the following rows shall be inserted:

Portchester Precinct Car Park Short Stay (North)	All Vehicles except a)Goods Vehicles exceeding 1525kg unladen weight; b) Passenger Vehicles adapted to carry more than 12 passengers exclusive of the driver, and c) Trailers	Wholly within a bay not reserved for any other class of vehicle or person.  Motor Cycles may only wait within a bay marked "Motor Cycles only".	3 hours with no return within 5 hours, to apply between 7.00 am and 6.00 pm
Portchester Precinct Car Park Short Stay (South)	All Vehicles except a)Goods Vehicles exceeding 1525kg unladen weight	Wholly within a bay not reserved for any other class of vehicle or person.	3 hours with no return within 5 hours, to apply between 7.00 am

	between 7.00 am and 6.00 pm Monday to Saturday; b) Passenger Vehicles adapted to carry more than 12 passengers exclusive of the driver c)Motor Cycles; and d) Trailers		and 6.00 pm to apply Monday to Saturday (excluding Bank Holidays)  On Sundays and Bank Holidays 24 hours
Portchester Precinct Car Park Long Stay	All Vehicles except a)Goods Vehicles exceeding 1525kg unladen weight between 7.00 am and 6.00 pm Monday to Saturday; b) Passenger Vehicles adapted to carry more than 12 passengers exclusive of the driver c)Motor Cycles; and d) Trailers	Wholly within a bay not reserved for any other class of vehicle or person.	Up to 11 hours to apply 7.00 am to 6.00 pm Monday to Saturday (excluding Bank Holidays)  On Sundays and Bank Holidays 24 hours
Portchester Precinct Car Park LGV Only	Goods Vehicles not exceeding 3500kg unladen weight only; except on Market Days whilst the market is in operation only Goods Vehicles not exceeding 3500kg unladen weight and displaying a valid Market Traders Permit in the Relevant Position	Wholly within a bay not reserved for any other class of vehicle or person.	Except on Market Days whilst the market is in operation, 3 hours with no return within 5 hours to apply 7.00 am to 6.00 pm Monday to Saturday (excluding Bank Holidays) and on Sundays and Bank Holidays 24 hours. No restriction on Market Days whilst the market is in operation.

THE COMMON SEAL of FAREHAM BOROUGH COUNCIL was hereunto affixed this DD day of MM 2018

In the presence of:

Authorised Signatory



BOROUGH OF FAREHAM (OFF STREET PARKING PLACES)
(PORTCHESTER PRECINCT CAR PARK)
(AMENDMENT NO 1) ORDER 2018



# BOROUGH OF FAREHAM (OFF STREET PARKING PLACES) (PORTCHESTER PRECINCT CAR PARK) (AMENDMENT NO 2) ORDER 2018

The Council of the Borough of Fareham (hereinafter referred to as "The Council") in exercise of its the powers under Sections 32 and 35 of the Road Traffic Regulation Act 1984 ("the Act") and of all other enabling powers and after consultation with Hampshire County Council and with the chief officer of police in accordance with Part III of Schedule 9 to the Act hereby make the following Order:-

#### 1 Citation and Commencement

This Order shall come into operation on DD/MM/YY and may be cited as the Borough of. Borough of Fareham (Off Street Parking Places) (Portchester Precinct Car Park) (Amendment No 2) Order 2018

#### 2 Interpretation

- (i) Except where otherwise stated any reference in this Order to a numbered Article or Plan is a reference to the Article or Plan bearing that number in this Order.
- (ii) Any reference in this Order to any enactment shall be construed as a reference to that enactment as amended by any subsequent enactment.
- (iii) The prohibitions imposed by this Order are in addition to and not in derogation of any restriction, prohibition or requirement imposed by any other enactment and any exception or exemption from the provision of this Order is without prejudice to the provisions of any other enactment.
- (iv) The "Principal Order" means the Borough of Fareham (Off Street Parking Places) Consolidation Order 2017.

#### 3 Deletion of Plan

Plan E/1628 attached to the Principal Order shall be deleted.

#### 4 Amendment to Schedule 6

The row in Schedule 6 to the Principal Order in respect Portchester Precinct Car Park and replicated below shall be deleted:

Portchester Precinct	All Vehicles	Wholly within a	bay	24 hours	every day
Car Park		not reserved for	any	including	Sundays
		other class	of	and	recognised
		vehicle or pers	son.	Public	Holidays
		Motor Cycles r	may	except	for the
		only wait within	n a	parking	areas
		bay marked "Mo	otor	shown a	s "3 Hour
		Cycles or	าly".	Parking"	on the plan
		Goods Vehic	cles	attached	hereto,

exceeding 1525kg	which shall be 3
unladen weight may	hours every day
only wait within the	including Sundays
area allocated for	and recognised
goods vehicles	Public Holidays
marked "Lorries	
Only"	

THE COMMON SEAL of FAREHAM BOROUGH COUNCIL was hereunto affixed this DD day of MM 2018

In the presence of:

**Authorised Signatory** 

BOROUGH OF FAREHAM (OFF STREET PARKING PLACES)
(PORTCHESTER PRECINCT CAR PARK)
(AMENDMENT NO 2) ORDER 2018



## Report to the Executive for Decision 08 January 2018

Portfolio: Policy and Resources

Subject: Finance Strategy, Capital Programme, Revenue

**Budget and Council Tax** 

**Report of:** Director of Finance and Resources

**Strategy/Policy:** Finance Strategy 2018/19

**Corporate Objective:** A dynamic, prudent and progressive Council

#### **Purpose:**

This report updates the Council's finance strategy and makes recommendations regarding the capital programme, the revised revenue budget for 2017/18, the fees and charges and the revenue budget for 2018/19.

#### **Executive summary:**

This report gives the Executive the opportunity to consider the Council's Medium Term Finance Strategy, capital programme, revised service budget for 2017/18, fees and charges for 2018/19 and proposed service budgets for 2018/19.

#### Capital Programme and Resources 2017/18 to 2021/22

The revised capital programme amounts to £52,776,000, and there are capital resources totalling £54,533,000 over the programme period. Whilst a surplus of capital resources exists, there are likely to be emerging spending requirements that require new resources to be accumulated now so that the Council can meet its future commitments.

#### Revised General Fund Revenue Budget 2017/18

The revised general fund revenue budget for 2017/18 amounts to £12,026,500 for service budgets with other budgets totalling -£3,409,800 giving an overall position of £8,616,700 which shows no change from the base budget for 2017/18.

#### General Fund Revenue Budget 2018/19

The proposed general fund budget for 2018/19 totals £10,701,200 for service budgets along with -£2,226,700 for other budgets giving an overall position of £8,440,500 which is a reduction of £176,200 against the original budget for 2017/18.

#### **Recommended Option:**

It is recommended that the Executive:

- (a) approves the Medium Term Finance Strategy for the period 2017/18 to 2021/22 as set out at Appendix A to the report;
- (b) agrees to submit the updated Pay Policy, annexed to the Medium Term Finance Strategy at Annex C, to Council for approval;
- (c) approves the capital programme for the period 2017/18 to 2021/22, amounting to £52,776,000 as set out at Appendix B to the report;
- (d) approves the proposed fees and charges for 2018/19, as set out in Appendix C to the report;
- (e) approves the revised 2017/18 general fund budget, amounting to £8,616,700; and
- (f) approves the base 2018/19 general fund revenue budget amounting to £8,440,500.

#### Reason:

The Council has a co-ordinated strategic, service and financial planning process and this report brings together the spending plans for the Council's services for 2018/19 and will allow the Council to approve the capital programme, general fund revised revenue budget for 2017/18, fees and charges for 2018/19 and draft revenue budget for 2018/19.

#### **Cost of proposals:**

As detailed in the briefing paper contained in the report.

**Appendices:** A: Finance Strategy

B: Capital Programme 2017/18 to 2021/22

C: Fees and Charges for 2018/19

D: Revenue Budget Summary for 2018/19

E: Revenue Budget 2018/19

Background papers: None

Reference papers: None



### **Executive Briefing Paper**

Date:	08 January 2018
Subject:	Finance Strategy, Capital Programme, Revenue Budget and Council Tax 2018/19
Briefing by:	Director of Finance and Resources
Portfolio:	Policy and Resources

#### INTRODUCTION

- 1. This report brings together the revenue and capital spending plans for the Council's local service agreements, as part of the Council's co-ordinated strategic, service and financial planning process.
- 2. The finance strategy is to be considered and is shown at Appendix A to this report. The Finance Strategy reviewed the Council's overall financial position, taking into the following fundamental principles:
  - Resources
  - Capital Expenditure
  - Revenue Expenditure
  - Transparency and Openness
  - Partnership Working
- 3. It is against this background that the budget setting principles for the forthcoming financial year were agreed.
- 4. This report provides a further update to the Council's overall financial position in the light of the updated capital programme and the approved service budgets and allows the ability to accommodate new revenue and capital spending plans to be considered.

#### **MEDIUM TERM FINANCE STRATEGY**

- 5. The strategy document, attached to this report as Appendix A, sets out the broad principles on which the management of the Council's finances are based and provides background information regarding the level of resources, the revenue budget and capital programme.
- 6. The document also focuses on the various issues that will impact on the Council's financial position, now and in the future. In the light of these issues, the current financial position has been reviewed and the projected position in future years, up to 2021/22, examined.

- 7. Based on existing spending plans and taking account of the known variations and revenue budget pressures in future years, the projected revenue budget for the life of the strategy through to 2021/22 would indicate a significant increase in the amount payable by the council tax payers, if mitigating action was not taken.
- 8. Members are reminded that the inclusion of any growth items would lead to a more significant increase with extra revenue expenditure of, say, £60,000 increasing the council tax by a further 1%. The projections of expenditure and funding for 2018/19 and later years indicate that the budgetary pressures will continue.
- 9. The Council's main priorities are to produce sustainable spending plans, maintain adequate reserves and to continue to minimise increases in the net revenue budget, such that increases in Fareham's proportion of the council tax does not exceed the prevailing inflation rate. Consequently, strict budget guidelines must be maintained.
- 10. The document also focuses on the various issues that will impact on the Council's financial position, now and in the future.

#### **GENERAL FUND CAPITAL PROGRAMME**

- 11. The General Fund capital programme for the period 2017/18 to 2021/22 has been revised to take account of new schemes and re-phased schemes.
- 12. The programme now totals £52,776,000 and is summarised in the following table with the details set out in Appendix B:

	2017/18	2018/19	2019/20	2020/21	2021/22	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Health & Public	0	0	0	0	329	329
Protection						
Streetscene	130	570	0	0	224	924
Leisure & Community	1,115	316	0	0	527	1,958
Housing	904	840	3,330	480	501	6,055
Planning & Development	938	30	0	0	0	968
Policy & Resources	19,015	10,787	8,550	3,700	490	42,542
TOTAL	22,102	12,543	11,880	4,180	2,071	52,776

- 13. The budget for the Hill Head Coastal Protection Phase 2 scheme has increased by £100,000 to £750,000. This is to reflect higher than anticipated costs relating to the project being realised. The increase will be met from last year's underspend on Phase 1 of the scheme and funded from the Community Infrastructure Levy.
- 14. The rolling programme schemes for CCTV Refurbishment, Car Parks Surface Improvements, Vehicle and Plant Replacement and ICT Development have been reviewed and updated to reflect actual spending plans.
- 15. The Vehicles and Plant Replacement Programme budget has increased to £1 million for 2018/19. The increase includes the purchase of a refuse vehicle a year earlier than planned, together with new and replacement vehicles/plant (e.g. for grounds maintenance) to improve service delivery. Beyond 2018/19, it is anticipated that expenditure will revert to more typical levels.

- 16. Assuming that the Council is able to continue making a revenue contribution of £1,125,000 p.a. to fund the capital programme for the next 5 years, there would be unallocated funds available for future asset replacement schemes amounting to £490,000.
- 17. Resources available, including borrowing, to fund the capital programme amount to £54,533,000 over the programme period, and therefore by 2021/22 there should be a small surplus of £1,757,000.
- 18. However, while the condition of the Council's assets is generally good, there is a growing need to make a significant investment over the coming years in order to maintain the assets and meet future service needs. Despite the current surplus of capital resources (compared to the approved programme), the asset reviews suggest that there are insufficient resources in the future.
- 19. Consequently, there is a need to continue accumulating additional resources to meet the future capital demands. The Executive has previously agreed to set aside £500,000 from the revenue budget each year for this purpose. Capital resources will also be supplemented with any non-specific windfall income received during the year.

#### **FEES AND CHARGES**

- 20. Each year, the Council reviews the fees and charges for the services it provides. The fees and charges for each Committee and Executive portfolio and the proposed charges for 2018/19 are set out in Appendix C.
- 21. The fees and charges for the Licensing and Regulatory Committee will be submitted to be agreed by the committee on 23 January before being approved by Full Council.
- 22. Some fees and charges will be showing no increase as they are set by statute and therefore are not under the Council's control.
- 23. The discretionary charges are proposed at a level to achieve an increase in income that is deemed to be realistic, with the reasons for major variations from this policy set out below.
- 24. There are a number of charges where there are no increases that are at the discretion of the Council. Many of these, such as market pitch fees have not been increased as it is believed that higher charges would be detrimental to the service or its users.
- 25. Car parking has been budgeted for in line with the Fareham Town Centre Parking Strategy and the proposed charges have not been increased for 2018/19. The charges have been at the current level since they were set in October 2010.
- 26. There have been no new areas of fees that have been added for 2018/19.

#### THE REVENUE BUDGET

#### The Base Revenue Budget 2017/18

27. The net revenue budget for 2017/18 was £8,616,700, a reduction of £286,600 on the previous year, and as a result the council tax increased by £5 which was within Government set referendum limits.

#### The Revised Budget 2017/18

- 28. The overall revised budget remains the same as the base at £8,616,700.
- 29. The budget reflects known changes that have occurred during the current financial year and as a result the service budgets have increase by £225,800.
- 30. Other budgets, such as investment income, contributions to capital, movement in reserves, etc. have been reduced by an equivalent amount, and the revised budget remains as £8,616,700. Further information of how this is spread across portfolios is in Appendix D.

#### THE SERVICE BUDGETS 2018/19

#### **Cost of Services**

- 31. The cost of services is shown at Appendix E and has been prepared in line with the Medium Term Finance Strategy that is attached to this report.
- 32. The budget implications of that decision have been built into the service budgets for 2018/19 along with the savings anticipated through the implementation of the Vanguard Method and also those efficiencies that were approved by the Executive in October 2016.
- 33. The budget also takes into account other decisions made by the Executive during the year. This includes the Welborne delivery programme and the purchase of investment properties in Southampton Road, Park Gate.
- 34. The Welborne Delivery programme was approved by the Executive in July 2016 and highlighted the need to spend an additional £500,000 per year for the next 3 financial years through to 2018/19. It was also agreed that the surplus on the working balances reserve would be used to fund the additional work.
- 35. A further report came to the Executive in March of this year updating the position on the delivery strategy and funding. Another report is due to be considered by the Executive in February 2018.
- 36. A new service budget has been included for the Holly Hill Leisure Centre. The centre was opened in October 2016 and the budget reflects a full year of the management arrangements with the operator.
- 37. The capital works that have been undertaken at Daedalus will see increase income coming through that service during 2018/19 and in future years.
- 38. The cost of refuse collection continues to rise, particularly the disposal of waste to Hampshire County Council with this also affecting the trade waste service. The trade waste service continues to grow with additional income

being received as the customer base grows.

39. There are a number of areas where income has an impact on services. Planning applications have seen an increase in income during the year where Land Charges has seen income levels drop due to fewer enquiries. Both of these changes have been reflected in the budget.

#### **Other Budgets**

- 40. In addition to the expenditure and income required to provide Council services, there are other costs and income which need to be taken into account when establishing the overall budget requirement. These include capital financing costs, interest earned on the Council's investments, accounting adjustments, etc.
- 41. <u>Capital Financing Costs</u>: The proposed budget provides for a revenue contribution to capital of £1.1m, which includes a contribution of £500,000 towards future capital commitments.
- 42. <u>Interest on Balances:</u> The Council has taken numerous steps to protect its investment portfolio, by spreading risks, using highly rated commercial institutions or Government bodies and investing for short periods. Consequently, however, the rates of return are limited.
- 43. The reduction in the figures for the base budget for 2018/19 reflects the continuing low interest rates but also takes into account the fact that balances available for investment will fall as spending on major capital project continues throughout 2017/18 and 2018/19.
- 44. <u>Portchester Crematorium Contribution</u>: The Joint Committee has agreed that in 2017/18 the contribution will be £145,000, and will increase further to £150,000 in 2018/19, which is an increase of £15,000 over the current year.
- 45. Minimum Revenue Provision: Where the Council finances capital expenditure by debt, it must put aside resources to repay that debt in later years. The amount charged to the revenue budget for the repayment of debt is known as Minimum Revenue Provision (MRP). This new budget reflects the capital costs relating to property purchases that have been made during the last year. The purchases include commercial properties in Southampton Road, Park Gate and the cottages purchased in line with the Welborne delivery programme.
- 46. New Homes Bonus: This represents income from central government as an incentive to increase the number of homes in the borough. The non-ring fenced grant has been received since 2011 where the authority would receive money for 6 years from first year of receipt. In the autumn statement for 2016 the number of years that each authority would receive the grant has changed from 6 to 4 years with a transitional arrangement of 5 years being used in 2017/18. This has seen a reduction on the grant received by Fareham.
- 47. <u>Contribution to/from Reserves</u>: This represents one-off items in the budget that are funded from reserve accounts that the Council holds or areas where there are excess funds and a transfer is made into reserves.

48. Taking account of all revenue budget items, the overall budget for 2018/19 will be £8,616,700, which represents an overall decrease of £176,200 or 2.0%.

#### **BUDGET PRESSURES AND SERVICE EFFICIENCIES**

- 49. The Finance Strategy shows that there continues to be a number of spending pressures facing the Council over the coming years. These pressures represent increasing costs that cannot be avoided, reducing income from services and investments, and additional funding that is required in order to progress high corporate priority actions.
- 50. Efficiencies of £986,300 have been identified and these have been built into the budget for the 2018/19. The efficiencies followed those made in previous years and covered the following areas:

## Priorities £79,500

Re-focussing resources on priority services

### People/Process £616,800

Reducing overheads and back office costs

### Proceeds £257,000

Identify opportunities to maximising income returns

### £33,000

Deliver cost savings through improved procurement

#### SPENDING RESERVE

- 51. The Spending Reserve provides for unforeseen fluctuations in revenue expenditure and income such that one-off variations can be funded without having an adverse impact on the council tax. In accordance with the Finance Strategy, the minimum balance for the reserve is 5% of the planned gross expenditure. Taking account of the proposed gross expenditure in 2017/18, this equates to £2,305,000 and the current balance in the reserve is £3,463,000, a surplus over the minimum balance of £1,158,000.
- 52. Paragraphs 11-17 review the capital programme and whilst there is a surplus available at the end of the programme there will be a need for other capital projects to commence in order to keep council assets maintained to a suitable standard.

#### **GOVERNMENT SUPPORT FOR 2018/19 THROUGH TO 2019/20**

53. Currently, local councils receive their funding from 4 main sources: grants from

- central government; local business rates; council tax; and other locally generated income such as fees and charges for services.
- 54. From April 2013, business rates have been retained locally by the billing authority. The Council retains 40% of the money collected and pays the remainder to Hampshire County Council (9%), Hampshire Fire and Rescue Authority (1%) and the Government (50%).
- 55. The autumn statement in November 2016 confirmed that while the economy continues to improve there remains the need reduce funding to many Government departments, with local government being one that will see funding reduced by at least a third by the end of this parliament.
- 56. As part of the Statement councils were offered a 4-year settlement deal in order to give some certainty around the levels of funding through to 2019/20. Fareham chose to accept the deal on offer and this has been confirmed by Central Government.
- 57. The budget for 2018/19 takes into account the funding due from year 3 of this 4 year deal.

#### RISK ASSESSMENT

- 58. In considering the budget, there are a number of issues that need to be borne in mind, as set out below:-
- 59. The economic climate continues to change particularly with the uncertainty surrounding the Brexit process.
- 60. Demand for Council services remains volatile in some services, and this may heightened due to economic changes.
- 61. The Council Tax in 2017/18 was increased for the second time since April 2009. The Government's expectation is that with the economy becoming more stable then increases to council tax are now deemed acceptable.
- 62. For 2017/18 the limit of council tax increases before a referendum is called was increased from 2% to a fixed increase of £5 for those that had kept council tax levels low in the preceding years. Fareham took advantage of this and the council tax for a Band D property was increased from £145.22 to £150.22. The Government's expectation and associated funding levels indicate that they believe that Fareham will raise council tax by £5 in all the years covering the 4 year settlement deal.
- 63. The Executive has previously agreed that the balance on the spending reserve should equate to at least 5% of gross revenue expenditure which, for 2017/18, is £2,305,000. A detailed assessment of need has been carried out, following guidance from the Chartered Institute of Public Finance and Accountancy (LAAP77), which indicates that this is an appropriate level to retain and should not be reduced.
- 64. While the Council's capital resources are expected to exceed planned capital

expenditure at the end of the programme period, future spending requirements could give rise to a very significant shortfall. It is therefore imperative that capital reserves are replenished whenever possible in order to meet the future spending needs.

#### **CONCLUSION**

- 65. The Council's finances remain under pressure in the current year, and there is every indication that this situation will persist in the future not only from Central Government funding constraints but also from other economic pressures.
- 66. Consequently, the budget setting process for 2018/19 has presented very similar challenges that were experienced during the 2017/18 budget, but there have been new challenges. With careful forward planning and appropriate mitigating action being taken at the earliest opportunity, the proposed budget has been produced which is believed to be robust and sustainable.
- 67. Taking new priority spending into account, the proposed revenue budget for 2018/19 will provide sufficient resources to deliver the Council's services and its priorities, and enable the council tax for 2018/19 to be set below capping limits.

#### **Enquiries:**

For further information on this report please contact Neil Wood. (Ext 4506)



Medium Term Finance Strategy 2017/18 to 2021/22

#### **BACKGROUND**

The main focus of prudent financial management is the Council's medium term finance strategy, the overall objective of which is to structure and manage the Council's financial resources, revenue and capital, to ensure that they match and support the direction of the Council's objectives.

Fareham has a long history of prudent financial management which has been the subject of favourable comments from the Council's external auditors over many years.

At the same time the strategy must ensure that the requirement to set a balanced budget is fully met and that the Council is able to respond to year-on-year changes and short-term service delivery issues.

To overcome these difficulties the finance strategy is supported by a strategic and long term approach to corporate planning that is delivered through an integrated and coordinated service and financial planning process.

Most importantly though, there are a number of fundamental principles that are followed by the Council and which form the basis of the finance strategy and which are key to the Council's approach to financial management.

#### THE FUNDAMENTAL PRINCIPLES

The principles of the strategy cover five main areas – resources, capital expenditure, revenue expenditure, transparency and openness, and partnership working. More details on the principles can be found at Annex 2.

#### Resources

It is essential that the Council has sufficient resources in place to meet its financial requirements. However, situations may arise, either long or short term that may put pressure on these resources.

In order to mitigate any potential situation the following reserves will be held:

- Major Repairs and Renewals Fund to cover emergency capital expenditure in relation to the Council's assets
- A spending reserve to cover unforeseen changes in revenue expenditure or income.

These reserves should not be used to meet on-going, unsustainable levels of revenue expenditure but any surpluses on the reserves can be used for one-off projects.

#### **Capital Expenditure**

All new potential capital schemes will only be considered if they make a clear contribution to the Council's objectives and priority actions and support the Council's Asset Management Plan.

Where new capital schemes are included in the capital programme there will be a need to ensure that the necessary resources are in place to meet the full capital costs (including where appropriate external funding) and also that the on-going revenue costs will be fully met.

#### **Revenue Expenditure**

New revenue spending plans will only be considered if they make a clear contribution to the Council's objectives and priority actions or to meet new statutory responsibilities.

Strict budget guidelines are maintained and are approved by the Executive each year.

All significant new revenue spending plans are considered together for inclusion at the time of council tax setting and are subject to a prioritisation process.

#### **Transparency and Openness**

It is Council policy to be transparent in the decision making process and provision of information about the Council's activities is available through the website. To this end, budgetary plans and historical spending information (including payments to third party suppliers) is published in a variety of formats on the Council's transparency portal, accessible through its website.

As part of the Localism Act 2011 the Council is required to prepare and publish a pay policy statement. The policy for 2017/18 was approved by the Executive as part of the Medium Term Financial Strategy in October 2016. The Pay Policy Statement for 2018/19 is attached at Annex 3.

#### **Partnership Working**

The Council has adopted as a corporate priority the need to save money, raise income and work in partnership with others to achieve more for less while continuing to minimise council tax increases.

In order to achieve this, the Council has worked with partners to provide a better service to our customers while still recognising the need to make efficiencies and ensure that costs are controlled and income targets are achieved.

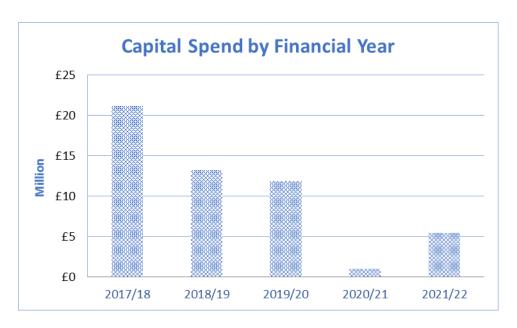
#### THE GENERAL FUND CAPITAL PROGRAMME

The Council has adopted as a corporate priority the need to maximise the value gained from assets that are owned by the Council. The finance strategy demonstrates how the Council's capital programme supports its corporate priorities and sets the framework for developing the capital investment programme to deliver these priorities.

The Council agrees a rolling five-year programme each year consistent with the finance strategy and the resources available along with any impact on the revenue budgets.

Each review of the Council's finance strategy includes a review of the capital programme for non-housing services, the latest being by the Executive on 6 February 2017 when the programme for the years 2016/17 to 2020/21 was approved.

The capital programme for the duration of the strategy has been amended to take into account carry forwards from 2016/17 and now totals £52.8 million. The phasing of the programme is:

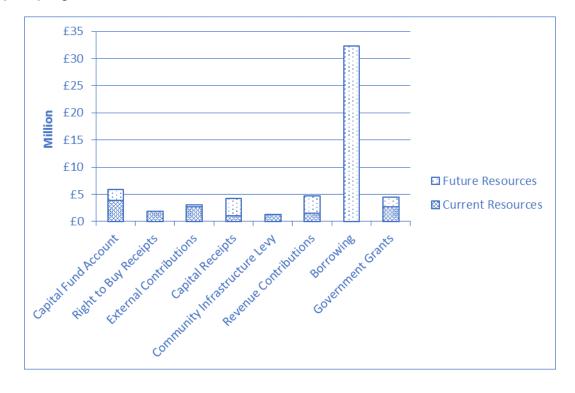


The major schemes in the capital programme are:

Schemes	£000s
Daedalus	28,864
Town Centre Hotel	8,090
Asset Replacement Programme (ICT, Vehicles etc.)	3,715
Development at Highlands Road/Fareham Park Road	2,850
Disabled Facilities Grants	2,413

#### **CAPITAL RESOURCES**

The Council's current and future financial resources that are available to finance the capital programme are:



#### THE OVERALL CAPITAL POSITION

Resources of £54.5 million are estimated to be available over the life of the capital programme and therefore there should be a surplus of resources of approximately £1.7 million in 2021/22.

The forecast surplus of resources is limited and relies partly on resources that have not yet been secured (such as future capital receipts as well as continued revenue contributions towards capital investment), totalling £6.9 million.

In the event that these resources do not materialise, other funding options will need to be investigated including borrowing, reliance on external funding or the programme scaled back.

It must also be borne in mind that the implications of some of the Council's priority actions and emerging capital spending pressures have not yet been quantified. Costs associated with approved schemes also remain provisional until tenders have been received.

Spending pressures in this respect include repair and refurbishment or replacement works to Council assets (for example, community and leisure facilities, car parks, etc.) that have yet to be added to the capital programme.

#### MINIMUM REVENUE PROVISION

Where the Council finances capital expenditure from borrowing, it must put aside resources to repay the borrowing in later years. The amount charged to the revenue budget for the repayment of debt is known as Minimum Revenue Provision (MRP).

Borrowing costs (MRP and interest charges) for schemes funded by debt will be covered by revenue generating assets.

#### **REVENUE BUDGET AND COUNCIL TAX FOR 2017/18**

The revenue budget for providing services in 2017/18 were agreed by the Executive on 6 February 2017. The net budget of £8,616,700 was recommended to Full Council, with funding of £2,251,548 which left a demand on the council tax payers of £6,365,152. This meant that the council tax for 2017/18 was set at £150.22 which was in line with government recommendations and this was approved by the Full Council on 17 February 2017.

#### **FUTURE BUDGET PRESSURES**

The risk profile of the Council's finances has increased in recent years, and is set to increase further in the future as the demand for increased expenditure presents itself, the fundamental change in the way local government services are funded and the general reduction in the quantum of funding available.

To manage the financial risks effectively, the Council maintains a profile of the spending pressures it faces and the impact the cost of these pressures will have on the Council Tax.

<u>Central Government Funding</u> - In December 2015 the Chancellor issued a 4 year settlement programme for all local authorities and for Fareham this showed that the amount of funding would reduce by £1million during the 4 year period including no longer receiving Revenue Support Grant in years 3 and 4.

This means that authorities like Fareham will be totally reliant on business rates and income from tax payers to fund the net General Fund Budget

<u>Interest on Balances</u> – The budget for 2017/18 is £499,900 and covers the General Fund share of interest on investments together with the notional interest payable by the Housing Revenue Account to the General Fund.

In November 2017 the base rate was increased by to 0.25% to 0.5% which took the rate back to the level set in March 2009. This will have little effect on the interest that will be received as the majority of surplus money resources has been used in the capital programme resulting in a dramatic reduction in the amount of interest that will be received.

<u>FBC Elections</u> - The elections of Council members takes place every 2 years with elected members serving a 4 year term of office. The next elections will take place in May 2018.

<u>Movements in the cost of employment</u> - The rising cost of employment in future years reflects the cost of an assumed 2 % pay award and other pay movements.

<u>Increased Pension Costs</u> – During 2016, the triennial pension fund valuations took place and concluded that the contributions needed to increase, so that the fund liabilities could be met.

<u>Land Charges</u> – As part of the Queen's speech in June 2014 it was announced that the land charges function would be centralised and run by the Land Registry in order to support the delivery of digital services. The timetable for this is not clear but would result in a significant loss of income for the Council. The latest information has suggested that there will be a gradual move over to the Land Registry commencing in the autumn of 2018.

#### THE SPENDING RESERVE

It is Council policy to maintain the spending reserve at 5% of gross expenditure and the current balance of £3,463,000 exceeds the minimum threshold for 2017/18 which, based on the estimated gross expenditure of £46.1 million, should be £2,305,000. Proposals on the use of the surplus will be developed for consideration in February, alongside the consolidated draft budget for 2018/19.

#### PROJECTED COUNCIL TAX FOR 2018/18 to 2021/22

In the budget setting process for 2017/18 the government allowed councils to increase council tax whereas during the previous few years it had been encouraging councils to freeze council tax in order to help tax payers during the recession.

The previous referendum limit of 2% was changed to allow those with historically low council tax figures, such as Fareham, to increase their tax by a maximum of £5.

Throughout the duration of this strategy period the government is expecting Fareham to increase their council tax by this £5 limit in order to bring the tax up towards the level that it would have been at had the tax not been frozen during the previous 6 years.

#### THE NEED FOR EFFICIENCY INITIATIVES

In October 2016 The Executive received a report from the Chief Executive Officer detailing how savings of almost £1million would ensure that the council is in a position to set balanced budgets through to 2019/20 and give itself a good base for the years after that.

The Council develops its efficiency plans well in advance to ensure that they are sufficiently reliable before being included in budgets, and to allow the full consequences of such changes to be considered and consulted upon where appropriate.

Such opportunities in the October report have been developed on the following basis with

#### the following values identified

# Priorities £79,500

Re-focussing resources on priority services

## People/Process £616,800

Reducing overheads and back office costs

# Proceeds £257,000

Identify opportunities to maximising income returns

# Procurement £33,000

Deliver cost savings through improved procurement

In preparing the Finance Strategy, these efficiencies totalling £986,300 have been incorporated in the forecasts.

#### THE OVERALL REVENUE POSITION

The Council has been committed to minimising increases in the overall net budget and council tax increases. This has proven successful in restricting the proportion of gross expenditure on general fund services that has to be met by council tax payers, currently 13%.

Because the proportion is so low, the Fareham element of the council tax (around 10%) is very sensitive to even minor increases in expenditure. An increase in gross expenditure of 1% (approximately £½m) would result in an increase in the amount to be met by council taxpayers of 7.8%.

There are a number of budget pressures that will have an impact on the Council's overall position in the current and future years but with other budget changes these can be accommodated and ensure a sustainable budget is set each financial year.

The following table shows the projected position for the years 2018/19 to 2021/22:

Projections for	2018/19	2019/20	2020/21	2021/22
	£000s	£000s	£000s	£000s
Spend on Services	11,800	11,800	11,800	11,800
Other budgets	-1,712	-1,712	-1,712	-1,712
Budget Pressures	525	971	1,426	1,706
Less Efficiencies	-552	-552	-552	-552
Total Budget	10,061	10,507	10,962	11,242
Requirement	10,061	10,507	10,962	11,242
Funded by:				
New Homes Bonus	-1,000	-1,000	-1,000	-1,000
Revenue Support Grant	0	0	0	0
Business Rates	-1,853	-1,769	-1,769	-1,769

Interest On Balances	-450	-450	-450	-450
Portchester Crematorium Contribution	-150	-150	-150	-150
Council Tax Payers	-6,608	-6,853	-7,100	-7,349
Total Funding Projection	-10,061	-10,222	-10,469	-10,718
Surplus(-)/Shortfall(+)	0	+285	+493	+524

Although significant savings have already been identified over the next four years, it is clear that further reductions will be necessary to produce a balanced budget for the period in 2020/21. This will be reviewed over the strategy period and steps taken as necessary, to deliver a balanced budget.

#### SENSITIVITY ANALYSIS

For each of the financial pressures, an assessment has been made about the possible variation above and below the "most likely" position. This allows the sensitivity of the projected totals to changes on each financial pressure to be assessed. As more information becomes available about the individual pressures, the projections can be updated and made more certain.

The following table highlights the gearing effect that additional expenditure has on the council tax.

	£M	% Increase
Spending = £46.1 million	46.1	
- An extra £500,000	0.5	1.1
Council Tax Payers	6.4	
- An extra £500,000	0.5	7.8

#### **RISK ASSESSMENT**

The budget projections indicate the susceptibility of the Council's revenue budget to changes in the level of expenditure and income caused by factors outside the control of the Council. It is clear that even a small variation in expenditure or income would have a significant impact on the Council's revenue budget position.

There are a number of services where the costs and/or income directly correlate with service activity, some of which would have a notable impact on the Council's overall financial position if a significant variation in activity arose. These are classified as "volatile" services and account for £11.9m of gross expenditure and £10.0m of gross income. Special arrangements are in place to track financial performance of these services and the other major services, and take action where there is a significant deviation from plans.

Given the uncertain funding position and external pressures facing the Council, it is

important to maintain a minimum spending reserve equivalent to 5% of gross revenue expenditure.

#### **BUDGET SETTING PRINCIPLES FOR 2018/19**

In addition to the fundamental principles on which the Council's medium term finance strategy is based, the Council adopts for each financial year a set of budget setting principles that form the framework for budget preparation.

It is proposed therefore that the following budget guidelines be adopted for 2018/19:

- No provision for the effects of inflation to be provided in revenue budgets except to cover price increases that are unavoidable or the Council is legally obliged to accept,
- Revenue budgets to be cash-limited to the current level and to be reviewed to ensure that all on-going savings that have accrued in previous years and the current year are reflected in future budgets,
- Fees and charges to be increased to achieve a realistic increase in income
  wherever possible and every effort to be made to identify new sources of
  income. The proposed charges should be considered alongside those for
  similar services in neighbouring authorities and, where appropriate, the
  charges levied by private sector providers,
- New revenue commitments and capital schemes will only be considered for inclusion in the budget where the expenditure is essential to protect the Council's assets or meet the Council's corporate priorities.
- Full weight to be given to the Council's overall position and future council tax levels when services are reviewed and revenue budgets, capital programmes and fees and charges are considered.

#### CONCLUSION

The Council has a long history of prudent financial management, of achieving efficiency savings while providing a wide range of excellent services.

The projections set out in this report give a broad indication of the anticipated level of expenditure, based on the latest information available about the Government's funding intentions.

There also remains a number of budget pressures linked to corporate priorities, both revenue and capital, which either need to be mitigated or resourced through reallocating funds from within the total budget envelope.

By having an effective efficiency plan the Council is able to meet its budget position for the four years of the spending settlement period. The position from 2020/21 onwards will become clearer when future government spending plans are released.

In the meantime there will be a continued need to focus on the need to identify where capacity can be created through the delivery of more efficient services to meet demand, while protecting, as far as possible, services to the public, using the four-part model highlighted in the strategy.

#### **BUDGET RESPONSIBILITIES**

Responsibility for budgets rests formally with the Full Council but there are arrangements in place as part of the Constitution that delegates certain responsibilities to the Executive, the committees and to officers.

The timetable for the financial planning and budget process is:

Stage	Detail	
1	Consultation with residents and business representatives (incl. Chambers of Commerce, Federation of Small Businesses, the Institute of Directors, Business Solent and Solent Local Enterprise Partnership)	Continual
2	Member approval review of corporate objectives and priority action plan	December 2017
3	Member review of Medium Term Finance Strategy	January
4	Member consideration of revenue budgets, the capital programme and fees and charges	January
5	Member consideration of new capital schemes and revenue growth items Member review of Finance Strategy Member confirmation of capital programme Member confirmation of overall revenue budget	February
6	Member setting of the council tax	February

#### **Full Council**

The Full Council has the general responsibility for setting the Council's policy and budget framework. The Full Council must ensure the following:

- Corporate strategies are approved in accordance with the projected resources of the Council;
- Approved revenue budgets, capital programmes and council tax levels are in accordance with the Council's finance strategy;
- Supplementary estimates are only approved after consideration of the Council's overall financial position.

#### The Executive

The Executive has general responsibility for making decisions on Council services within the policy and budget framework. The Executive must ensure the following:

 Detailed estimates of expenditure and income for all services and committees, and the proposed council tax levels are prepared within the context of the council's finance strategy for approval by Full Council;

- Expenditure is only incurred if it forms part of the approved service revenue budget or capital programme;
- Any decision to reallocate revenue or capital budgets from one service to another does not exceed the virement rules;
- The overall revenue budget and capital programme are not exceeded.

#### **The Committees**

The Committees have general responsibility for carrying out non-Executive functions within the powers delegated to them by Full Council. The Committees must ensure the following:

- Detailed fees and charges along with estimates of expenditure and income for committee services are submitted to the Executive for approval by Full Council:
- The committee revenue budgets are not exceeded.

#### **Employees**

All budgets are allocated to a named manager who has the authority to spend the approved budget. Financial regulations also form part of the Constitution and these set out the scheme for the authorisation of expenditure.

Expenditure can only be incurred within the revenue and capital budgets approved by the Council.

Officers can delegate their power to incur expenditure but only within the limits of their own delegated powers.

The limits given to any individual employee are in accordance with the schedule of limits set out in the financial regulations. All employee powers to incur expenditure should be officially documented and authorised in a form approved by the Statutory Chief Finance Officer.

The Council's financial regulations are available to all employees on the corporate filing system giving detailed guidance on:

- The responsibilities of employees
- Financial reporting
- Revenue and capital budgets
- Budgetary control and virements.

#### THE FUNDAMENTAL PRINCIPLES

The principles of the strategy cover five main areas – resources, capital expenditure, revenue expenditure, transparency and openness, and partnership working.

#### Resources

A minimum balance on the following reserves will be kept

Name of Reserve	Minimum Balance				
Major Repairs and Renewal Fund	£1 million				
Spending Reserve	5% of gross expenditure (currently £2.305 million)				
The Major Repairs and Renewals Fund is used to cover emergency capital expenditure in relation to the Council's assets.					
The spending reserve is retained to expenditure or income.	cover unforeseen changes in revenue				

Any deficits arising from services provided on behalf of other agencies (such as the onstreet parking service), may be held on the Council's balance sheet but should be fully offset by an equivalent contribution to the spending reserve, to protect the Council's long term finances.

The need to increase the minimum balance on the Major Repairs and Renewals Fund, the working balance and the spending reserve is considered by the Executive at the end of each financial year and as part of the annual finance strategy review.

Reserves are not used to meet on-going, unsustainable levels of revenue expenditure.

"Windfall" or one-off revenue resources will only be used to increase capital resources or to meet one-off revenue expenditure.

Capital receipts from the sale of assets will be used to meet future corporate priorities rather than be retained for use on the service that has relinquished the asset.

Resources allocated to particular capital projects but subsequently not required are returned to meet future corporate priorities rather than be retained for use by that service.

All decisions regarding the use of significant reserves take account of the effect on the revenue budget from a reduction in investment interest.

#### **Capital Expenditure**

All new potential capital schemes are subject to the process for the prioritisation of new capital schemes, as set out in the Council's Financial Regulations.

New schemes will only be considered if they make a clear contribution to the Council's objectives and priority actions and support the Council's Asset Management Plan.

When new potential capital schemes are considered for inclusion in the capital programme during the year, this is only agreed in principle with the final decision being made at the time of council tax setting except in exceptional circumstances where a delay could jeopardize the achievement of an important priority.

No new capital schemes are included in the capital programme without the necessary resources to meet the full capital costs and the on-going revenue costs being in place.

When decisions are made concerning the inclusion of new schemes in the capital programme, these factors need to be considered:

- The on-going operational costs associated with the scheme
- The whole life costing implications of the scheme
- The cost of servicing the debt if the scheme is financed by borrowing
- The loss of investment interest if internal resources are used and therefore no longer available for investment.

In the light of these factors, it is inappropriate to consider the inclusion of non-priority schemes in the capital programme.

Every effort will be made to secure external (non-borrowing) sources of funding capital schemes. Internal capital resources will only be released to fund schemes once external sources of funding (such as developers contributions, lottery grants, etc) have been explored and rejected.

Capital schemes will normally be financed by internal resources or external contributions. Borrowing will only being considered where government support is available to meet, at least in part, the capital financing costs, or where there is a sound economic business case (e.g. for spend to save schemes) whereby borrowing costs are wholly offset by long term revenue income or savings.

#### **Revenue Expenditure**

The Council has adopted as a corporate priority the need to save money, raise income and work in partnership with others to achieve more for less while continuing to minimise council tax increases.

Strict budget guidelines are maintained and are approved by the Executive each year.

New revenue spending plans will only be considered if they make a clear contribution to the Council's objectives and priority actions or to meet new statutory responsibilities.

When any significant new revenue spending plans are considered for inclusion in the revenue budget during the year, this is only agreed in principle with the final decision being made at the time of council tax setting.

All significant new revenue spending plans are considered together for inclusion at the time of council tax setting and are subject to a prioritisation process.

No new revenue spending plans are included in the revenue budget without the necessary resources to meet the full capital costs and the on-going revenue costs being in place. This is particularly important because of the implications for the council tax of even modest increases in expenditure.

Part of the revenue budget is supported by use of the New Homes Bonus while the balance is used to support the capital programme.

New Homes Bonus funding is used in the following way:

- Firstly, if necessary, the award is top-sliced to meet reduced central government funding, and to support service delivery (particularly where demand has grown in line with the growth in housing);
- The balance is earmarked for investment in capital schemes or other projects, which are driven by corporate priorities;
- In determining the use of funds for capital investment, there should be a bias towards
  - oinvesting in land & property that will generate a long term source of income;
  - Projects that support economic or employment growth;
  - oProjects that support or secure further housing delivery.

#### **Transparency and Openness**

It is Council policy to be transparent in the decision making process and provision of information about the Council's activities through the website. To this end, budgetary plans and historical spending information (including payments to third party suppliers) is published in a variety of formats on the Council's transparency portal, accessible through its website.

#### **Partnership Working**

The Council will seek to work with partners to achieve more for less and actively pursue the achievement of the Council's priorities. The following key partnerships have been identified:

- Portchester Crematorium Joint Committee (with Gosport BC, Havant BC and Portsmouth CC)
- Building Control Partnership (with Gosport BC and Portsmouth CC)
- Fareham Community Safety Partnership (with Police and Crime Commissioner for Hampshire, Probation Service and Hampshire CC)
- Project Integra (with other Hampshire authorities)
- Fareham and Gosport CCTV Partnership
- Partnership for Urban South Hampshire (PUSH)
- Solent Local Enterprise Partnership
- Environmental Health Partnership (with Gosport BC)
- Legal Services Partnership (with Southampton CC)
- Eastern Solent Coastal Partnership (with Gosport BC, Havant BC and Portsmouth CC)

# FAREHAM BOROUGH COUNCIL PAY POLICY STATEMENT FINANCIAL YEAR 2018 - 19

#### 1. Purpose

The purpose of this Pay Policy Statement ("Pay Statement") is provided in accordance with the Localism Act 2011("Localism Act") and this will be updated in each subsequent financial year.

This Pay Statement sets out Fareham Borough Council's pay policies relating to its workforce for the financial year 2018-19, including the remuneration of its Chief Officers, lowest paid employees and the relationship between its Chief Officers and that of its employees who are not Chief Officers.

#### 2. Definitions

For the purpose of this Pay Statement the following definitions apply:

- 2.1 "Pay" in addition to base salary includes charges, fees, allowances, benefits in kind, increases in/enhancements to pension entitlements and termination payments.
- **2.2** "Chief Officers" refers to the following roles within the Council:

Statutory Chief Officers are:

- a) Chief Executive Officer, as Head of Paid Service
- b) Managing Director of Fareham Housing, as Monitoring Officer
- c) Director of Finance & Resources, as Section 151 Officer

Non Statutory Chief Officers are:

d) Director of Planning & Regulation

Deputy Chief Officers are:

- e) Heads of Service who report directly to/or accountable to a statutory or non-statutory Chief Officer in respect of all or most of their duties.
- **2.3** "Lowest paid employees" refers to those employees employed within Grade1 of the Council's mainstream pay structure. This definition has been adopted because Grade1 is the lowest grade on the Council's mainstream pay structure.
- **2.4** "Employee who is not a Chief Officer" refers to all employees who are not covered under the "Chief Officer" group above. This includes the "lowest paid employees". i.e. employees on Grade1.

#### 3. Pay Framework and remuneration levels

#### 3.1 General approach

The pay structure and pay scales have been designed to enable the Council to recruit and retain suitably qualified employees at all levels who are dedicated to fulfilling its corporate objectives and delivering services to the public whilst operating within an acceptable financial framework.

With a diverse workforce the Council recognises that its Pay Policy needs to retain sufficient flexibility to cope with a variety of circumstances that may arise that might necessitate the use of market supplements or other such mechanisms for individual categories of posts where appropriate. The decision to apply a market premium will be approved by the Head of HR and ICT and endorsed by the Chief Executive Officer.

The Chief Executive Officer, as Head of Paid Service, has delegated power to update the pay policy in line with establishment changes.

#### 3.2 Responsibility for decisions on pay structures.

The outcome of reviews into the local pay and grading structures covering all jobs are submitted to a meeting of Full Council for approval.

The Council's locally determined pay structures are based on the outcome of a job evaluated process and were implemented for the Chief Officers, Heads of Service and all other employees in April 2008. This followed a national requirement for all Local Authorities to review their pay and grading frameworks to ensure fair and consistent practice for different groups of workers with the same employer to comply with employment legislation.

The pay structure for the Chief Executive Officer was established in 2008 having regard to the need to be fully competitive in the market and to be confident of attracting and retaining the highest calibre of employee to reflect the high level of organisational and corporate performance which the Council requires its Chief Executive Officer to deliver. Relevant labour market and comparative remuneration data was considered. This was reviewed in 2013.

#### 3.3 Pay scales and grading framework

With effect from 1 April 2016 the National Living Wage(NLW) came into force which guaranteed those aged 25 and over a minimum hourly rate of £7.20, furthermore it is anticipated that the minimum will rise to around £9 per hour by 2020. As at 1 April 2018 the rate will increase to £7.83 per hour.

The impact of these changes on Fareham's pay scales will be kept under review with scale points 1 and 2 already being deleted. Further changes to the pay scales are anticipated but these are not likely to take place until 1 April 2018 and will be reported to members accordingly.

The National Minimum Wage still applies to those under 25 but Fareham's pay scales are not aged biased.

The mainstream pay structure for all employees below the level of Heads of Service was determined through a local process based on the outcome of a job evaluation scheme. The pay structure from 1 April 2017 consists of a pay spine of 44 points, comprising 11 grades containing 5 spinal column points with the exception of grade1. Grade 1 is the lowest grade and 11 the highest. Each employee will be on one of the 11 grades based on their job evaluated role.

The Chief Executive's pay grade reflects the same principles as for all of the Council's pay structures consisting of 5 spinal column points.

The pay structure for Chief Officers and Heads of Service was determined through a local process that took into account market alignment with District Councils in Hampshire and the outcome of a job evaluated process. It followed the same principles as applied for the mainstream pay structure and consists of one pay grade for Chief Officers and three pay grades for Heads of Service with all grades containing 5 points.

Details of the Council's pay structures are published on the Council's website and a copy as at 1st April 2017 is appended to this Statement (at annex 1).

#### 3.4 Pay Awards and National Pay Awards

Pay awards are considered annually for all employees. The outcome of national consultations by the Local Government Employers in negotiation with the Trade Unions in relation to the settlement of the annual pay award is normally applied. With effect from April 2016 a 2 year pay deal was agreed taking the pay award through to 31 March 2018.

If there is an occasion where the Council believes that the National Pay Settlement would distort the local pay structures alternative proposals will be developed, discussed with the trade unions and brought to Elected Members for formal approval.

In 2017 there will be a review of the national pay grades to take into account the effect of how the Living Wage is impacting the pay differential between grades, with the gap between the lowest paid and lower grades gradually disappearing. This could lead to jobs graded differently as a result of Job Evaluation being paid the same.

The employers pay offer was submitted to the unions on 5 December 2017 and was offering a 2 year deal totalling an increase of 5.6% over the 2 years. Year 1 commencing April 2018 will bottom load the first 14 scale points with the rest receiving 2%. The second year will see a restructure of the lower grades with the lower 12 grades becoming 6 new scale points which will give some headroom from the statutory minimum NLW. These changes will be applied to Fareham's pay scales once agreement has been reached.

#### 4. Remuneration – level and element

#### 4.1 Salaries

- **4.1.1** "Chief Officers" are identified at 2.2 above and constitute the Council's Corporate Management Team. They are all paid within the Council's pay structures as follows:
- a) Chief Executive Officer, as Head of Paid Service will be paid a salary within the grade range £110,171 to £127,513.
- b) Statutory and Non-Statutory Chief Officers will be paid a salary within the grade range £78,172 to £89,784.
- **4.1.2** "Deputy Chief Officers" who are Heads of Service are all paid within the Council's pay structures as follows:
- c) Heads of Service will be paid a salary within grades ranges £51,771 to £78,172. Typically these Chief Officers and Heads of Service have received the same percentage pay award as for all other employees.

Details of Chief Officer and Heads of Service remuneration have been published since 2010 on the Council's website.

#### 4.2 "Lowest paid employees"

Each lowest paid employee will be paid a salary within the pay scales for Grade1 mindful of the need to meet the National Living Wage requirements.

A very detailed review of pay and grading was undertaken on this topic along with other parts of the grading structure and the review and recommendations were reported to Full Council in December 2014.

#### 4.3 Bonuses and Performance related pay

There is no provision for bonus payments or performance related pay awards to any level of employee.

There is, however, an honorarium provision which may be awarded where an employee performs duties outside the scope of their post over an extended period or where the additional duties and responsibilities involved are exceptionally onerous. All such payments are subject to approval by a Chief Officer (Director) and the Head of HR and ICT.

#### 4.4 Other pay elements

The pay structure for Chief Officers does not take account of the clearly defined additional responsibilities in respect of the Section 151 and Monitoring Officer roles. Officers

undertaking these roles receive payment equivalent to two spinal column points based on the incremental pay progression from the penultimate to maximum point of the pay grade for Chief Officers.

Provision for the recognition of the role of acting Head of Paid Service exists within the Chief Officers pay structure for up to two spinal column points on the same payment principle as for the Section 151 and Monitoring Officers.

These pay arrangements allow for flexibility in the allocation of the additional roles to Chief Officers and for the responsibilities to be rotated.

#### 4.5 Charges, fees or allowances

Allowances or other payments, for example shift working, standby, etc. may be made to employees, below the level of Chief Officer, in connection with their role or the pattern of hours they work in accordance with National or Local collective agreements.

The Council recognises that some employees incur necessary expenditure in carrying out their responsibilities, for example travel costs. Reimbursement for reasonable expenses incurred on Council business are paid in accordance with the Council's collective agreement and subsequent amendments to it.

The Chief Executive Officer has been appointed as the Council's Returning Officer for elections and he has appointed the Head of Democratic Services, the Head of Leisure and Corporate Services and the Director of Finance and Resources as his Deputy Returning Officers. For performing elections duties the Returning Officer and Deputies receive a fee payable according to a scale of costs, charges and expenses set by the Hampshire and Isle of Wight Election Fees Working Party and allowed under the Local Government Act 1972.

The Chief Executive Officer and Chief Officers are entitled to receive payment for one subscription to a relevant professional body.

#### 4.6 Benefits in kind

Benefits in kind are benefits which employees receive from their employer during their employment which are not included as part of their salary. Fareham has a computing scheme and car leasing scheme that employees have a choice to sign up for in lieu of salary. These benefits are reportable to HMRC and taxed accordingly. Since the introduction of these schemes there has been a Government review of all salary sacrifice schemes and as a result of this a review of Fareham's scheme is under way pending the outcome of the consultation by the government.

#### 4.7 Pension

All employees as a result of their employment are eligible to join the Local Government Pension Scheme(LGPS).

#### 4.8 Severance payments

The Council already publishes its policy on discretionary payments on early termination of employment and flexible retirement as well as publishing its policy on increasing an employee's total pension. These policies are applied in support of efficient organisational change and transformation linked to the need for efficiencies and expenditure reduction. Details of the Council's policies are published on the Council's website.

No employee who has left the Council in receipt of a redundancy or severance package will be re-employed by the Council, in any capacity, unless there are exceptional business circumstances in which case approval is required from the Chief Executive Officer.

The government has commenced the process to enforce a cap on exit payments of £95,000 with the likely implementation date to be early 2018 following consultation that has taken place during 2016 and 2017.

#### 4.9 New starters joining the Council

Employees new to the Council will normally be appointed to the first point of the salary scale for their grade. Where the candidate's current employment package would make the first point of the salary scale unattractive (and this can be demonstrated by the applicant in relation to current earnings) or where the employee already operates at a level commensurate with a higher salary, a different starting salary point within the grade may be considered by the recruiting manager in consultation with HR Services. The candidate's level of skill and experience should be consistent with that of other employees in a similar position on the salary scale within the grade.

# 5. Relationship between remuneration of "Chief Officers" and "employees who are not Chief Officers".

This relates to the ratio of the Council's highest paid employee (falling within the definition of "Chief Officers") and the median earnings across the whole workforce as a pay multiple. By definition, the Council's highest paid employee is the Chief Executive Officer. The mean average pay has been calculated on all taxable earnings for the financial year 2016-17, including base salary, allowances, etc.

Highest paid employee £127,513

Median earnings for remainder of workforce £23,256

Ratio 5.48

ANNEX 1
Fareham Borough Council
Pay Scales as at 01/04/2017

<b>Chief Exec</b>	utive Grade & Salary	Directors Grade & Salary			
Spinal		Spinal			
Column	Annual	Column	Annual		
Point	Salary	Point	Salary		
1	£110,171	1	£78,172		
2	£114,507	2	£80,682		
3	£118,842	3	£83,609		
4	£123,178	4	£86,641		
5	£127,513	5	£89,784		

Senior Management Grades & Salary scales								
	Spinal			Spinal			Spinal	
	Column	Annual		Column	Annual		Column	Annual
Grade	Point	Salary	Grade	Point	Salary	Grade	Point	Salary
	1	£68,846		1	£59,702		1	£51,771
	2	£71,256		2	£61,867		2	£53,650
1	3	£73,749	2	3	£64,111	3	3	£55,595
	4	£75,955		4	£66,436		4	£57,612
	5	£78,172		5	£68,846		5	£59,702

### Fareham Borough Council Local Pay Scales as at 01/04/2017

	Mainstream (Grades and Salary)							
Grade	Spinal Column Point	Annual Salary	JE Points Range	Grade	Spinal Column Point	Annual Salary	JE Points Range	
1	3 4 5	£15,026 £15,265 £15,569	LG1 245 or less	7	26 27 28 29 30	£30,633 £31,554 £32,507 £33,485 £34,483	LG7 497 - 542	
2	5 6 7 8 9	£15,569 £16,094 £16,587 £17,139 £17,719	LG2 246 - 279	8	30 31 32 33 34	£34,483 £35,521 £36,580 £37,681 £38,718	LG8 543 - 585	
3	9 10 11 12 13	£17,719 £18,278 £18,922 £19,582 £20,262	LG3 280 – 337	9	34 35 36 37 38	£38,718 £39,787 £40,874 £41,999 £43,033	LG9 586 - 621	
4	13 14 15 16 17	£20,262 £20,978 £21,708 £22,467 £23,256	LG4 338 – 385	10	38 39 40 41 42	£43,033 £44,126 £45,230 £46,356 £46,928	LG10 622 - 699	
5	18 19 20 21 22	£24,012 £24,790 £25,598 £26,434 £27,224	LG5 386 - 429	11	42 43 44 45 46	£46,928 £47,991 £49,068 £50,171 £51,302	LG11 700+	
6	22 23 24 25 26	£27,224 £28,042 £28,883 £29,750 £30,633	LG6 430 - 496					

### **CAPITAL PROGRAMME 2017/18 to 2021/22**

	2017/18 £000s	2018/19 £000s	2019/20 £000s	2020/21 £000s	2021/22 £000s	Total £000s
HEALTH AND PUBLIC PROTECTION						
CCTV Refurbishment Programme					328.7	328.7
HEALTH AND PUBLIC PROTECTION TOTAL	0.0	0.0	0.0	0.0	328.7	328.7
STREETSCENE						
Bus Shelters	49.1	290.0				339.1
Holly Hill Cemetery Extension	30.0	270.0				300.0
Play Area Equipment and Surface Replacement	35.0				224.0	259.0
Health and Safety in Cemeteries	12.4					12.4
Hook Rec Changing Room Change of Use	2.1	6.3				8.4
Street Lighting Maintenance	1.1	3.4				4.5
STREETSCENE TOTAL	129.7	569.7	0.0	0.0	224.0	923.4
LEISURE AND COMMUNITY						
Buildings						
Ferneham Hall Major Repairs Programme					527.0	527.0
Westbury Manor Museum Remodelling	362.6	50.0				412.6
Community Buildings Review	162.0	94.0				256.0
Holly Hill Leisure Centre	165.0					165.0
Whiteley Community Centre Refurbishment		50.0				50.0
Holly Hill Leisure Centre Fixtures and Fittings	33.5					33.5
Diay Sahamaa	723.1	194.0	0.0	0.0	527.0	1,444.1
Play Schemes	450.0					450.0
Holly Hill Play Area	150.0	CO 0				150.0
Funtley Recreation Ground Play Area	25.0	60.0				60.0 25.0
Newtown Play Area Warranah Baarantian Cround Play Area	25.0	25.0				25.0 25.0
Warsash Recreation Ground Play Area	25.0	25.0				
Sarisbury Green Play Area Howerts Close Play Area	18.5					25.0 18.5
Howerts Close Flay Area	218.5	85.0	0.0	0.0	0.0	303.5
Outdoor Recreation Schemes	210.5	00.0	0.0	0.0	0.0	303.3
Holly Hill MUGA and Outdoor Gym	130.0					130.0
Leigh Road Tennis Courts - Convert to Parking	3.6					3.6
Loigh Road Telling Courts Convert to Falking	133.6	0.0	0.0	0.0	0.0	133.6
Grants to Community Groups						
1st Sarisbury Scout Group	25.0					25.0
, ,	25.0	0.0	0.0	0.0	0.0	25.0
Other Community Schemes						
Footpath Improvements	10.0	25.8				35.8
Allotment Improvements	5.0	11.3				16.3
	15.0	37.1	0.0	0.0	0.0	52.1
LEISURE AND COMMUNITY TOTAL	1,115.2	316.1	0.0	0.0	527.0	1,958.3

HOUSING						
Private Sector Housing						
Disabled Facilities Grants	732.5	420.0	420.0	420.0	420.0	2,412.5
Home Improvement Loans	96.1	60.0	60.0	60.0	60.0	336.1
Empty Homes Strategy	75.1				21.5	96.6
	903.7	480.0	480.0	480.0	501.5	2,845.2
Enabling						
Development at Highlands Rd/Fareham Park Rd			2,850.0			2,850.0
Land/House Purchases		360.0				360.0
	0.0	360.0	2,850.0	0.0	0.0	3,210.0
_						
HOUSING TOTAL	903.7	840.0	3,330.0	480.0	501.5	6,055.2
PLANNING AND DEVELOPMENT						
Hill Head Coastal Protection Phase 2	750.0					750.0
River Wallington Gabion Replacement Works	78.0					78.0
Car Parks Surface Improvements	110.0	30.0				140.0
PLANNING AND DEVELOPMENT TOTAL	938.0	30.0	0.0	0.0	0.0	968.0
POLICY AND RESOURCES						
Replacement Programmes						
Vehicles and Plant Replacement Programme	800.0	1,000.0	520.0	500.0		2,820.0
ICT Development Programme	280.0	296.4				576.4
Asset Replacement Programme (Unallocated)					489.9	489.9
	1,080.0	1,296.4	520.0	500.0	489.9	3,886.3
Operational Buildings						
Civic Offices Improvement Programme	76.3	780.0				856.3
Depot Refurbishment Works	15.0					15.0
•	91.3	780.0	0.0	0.0	0.0	871.3
Property Developments						
Daedalus Schemes	5,914.6	8,711.1		3,200.0		17,825.7
Daedalus Innovation Centre Phase 2	6,861.6					6,861.6
Daedalus Plot 15/16 Acquisition	4,177.0					4,177.0
Town Centre Hotel	60.0		8,030.0			8,090.0
Acquisition of Welborne Properties	830.3					830.3
·	17,843.5	8,711.1	8,030.0	3,200.0	0.0	37,784.6
POLICY AND RESOURCES TOTAL	19,014.8	10,787.5	8,550.0	3,700.0	489.9	42,542.2
			,	<u>,</u>		
GENERAL FUND TOTAL	22,101.4	12,543.3	11,880.0	4,180.0	2,071.1	52,775.8

#### **APPENDIX C**









Fees and Charges 2018/19



#### **General Notes**

- 1. Fees and Charges are normally reviewed by the Council on an annual basis to apply for the whole of the Financial Year (1 April to 31 March), but it sometimes proves necessary to amend charges at other times during the year.
- 2. The charges shown in this book are those which apply from 1 April 2018.
- 3. VAT where charged will be at the prevailing rate, which is currently 20%.

#### 4. VALUE ADDED TAX – LETTING OF SPORTS FACILITIES - EXEMPTION

VAT exemption is available for the provision of a series of lets to Schools, Clubs, Associations or Organisations representing affiliated clubs or constituent associations (such as local league) subject to the following guidelines:

- a. The series consists of 10 or more sessions.
- b. Each session is for the same sport or activity.
- Each session is at the same place.
- d. The interval between each session is at least a day and not more than 14 days. Letting for every other Saturday afternoon fulfils this condition but there is no exception for intervals longer than 14 days which arise through closure e.g. for public holidays.
- e. The series must be paid for as a whole, and there is written evidence to that effect.
- f. The person to whom the facilities are let has exclusive use of them during the sessions.
- g. The hirer has no right to amend or cancel a booking

Fees and Charges for Services	Page
Beach Huts	<u>3</u>
<b>Building Control Partnership</b>	<u>3</u>
Cemeteries and Burial Grounds	<u>4</u>
Clean and Tidy Borough	<u>7</u>
Elections	8
Housing	9
Land Charges	<u>10</u>
Licensing and Fees	<u>11</u>
Markets and Town Centre	<u>17</u>
Parking Charges	<u>18</u>
Planning Services	<u>20</u>
Public Protection	<u>21</u>
Waste Collection and Disposal	<u>25</u>
Sports and Leisure	<u>26</u>
Miscellaneous Charges	<u>28</u>



# **BEACH HUTS**

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Residents	Inclusive of VAT	477.00	496.00	3.98
Non-Residents	Inclusive of VAT	954.00	992.00	3.98



## **BUILDING CONTROL PARTNERSHIP**

Building Control Partnership fees are available on application to the Head of Building Control. Fees will not be published due to commercial sensitivity.



# **CEMETERIES AND BURIAL GROUNDS**

The charges below are either currently exempt, or not subject to VAT.

#### **Resident Fees**

Resident fees are charged when the person to be interred lived in the Borough of Fareham prior to their death.

Persons residing in Care and Nursing homes outside the Borough are also classed as residents if they lived in the Borough of Fareham prior to moving to Care and Nursing Homes.

#### **Non-Resident Fees**

Non-resident fees are charged when the person to be interred did not live in the Borough prior to their death. Fees in relation to the purchase of the 30 year lease will also apply.

Non-residents fees are charged when a person wishes to reserve a grave and lives outside the Borough at the time of their application to purchase the 30 year lease.

		Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
AS	HES (CREMATED REMAINS) ARE	A			
Int	erment				
a)	Burial of ashes into a cremation plot	Resident Non-resident	180.00 360.00	190.00 380.00	5.56
b)	Purchase of 30 year lease (area selected by Council)	Resident Non-resident	195.00 390.00	205.00 410.00	5.13
c)	Purchase of 30 year lease (area chosen by customer where possible)	Resident Non-resident	290.00 580.00	305.00 610.00	5.17
Ме	morials				
d)	Application to place a flat memorial tablet	Resident Non-resident	46.00 46.00	48.00 48.00	4.35
e)	Application to add a further inscription onto an existing tablet	Resident Non-resident	32.00 32.00	33.00 33.00	3.13

BU	RIAL AREA				
Inte	erment				
f)	Burial of a body into a new grave	Resident Non-resident	745.00 1,490.00	785.00 1570.00	5.37
g)	Re-open an existing grave for second burial	Resident Non-resident	565.00 1,130.00	595.00 1190.00	5.31
h)	Application to scatter ashes	Resident Non-resident	58.00 116.00	61.00 122.00	5.17
i)	Burial of ashes into grave at cremation depth	Resident Non-resident	180.00 360.00	190.00 380.00	5.56
j)	Burial of ashes into grave at burial depth	Resident Non-resident	330.00 660.00		
k)	Burial of a body into a child's grave (Children under 16 years)	Resident Non-resident	No Charge	No Charge	No Charge
Exc	clusive right of burial (30 year lea	se)			
l)	Purchase of 30 year lease (area selected by Council)	Resident Non-resident	570.00 1,140.00	600.00 1200.00	5.26
m)	Purchase of 30 year lease (area chosen by customer where possible)	Resident Non-resident	795.00 1,590.00	835.00 1670.00	5.03
n)	Purchase of 30 year lease (Child's grave)	Resident Non-resident	265.00 265.00	278.00 278.00	4.91
Ме	morials				
o)	Application to place a headstone for ten years	Resident Non-resident	160.00 160.00	168.00 168.00	5.00
p)	Renewal of the application to place a headstone	Resident Non-resident	25.00 25.00	25.00 25.00	0.00
q)	Application for additional inscription on headstone and re-erection	Resident Non-resident	120.00 120.00	126.00 126.00	5.00
r)	Application to place a fixed memorial vase	Resident Non-resident	46.00 46.00	48.00 48.00	4.35
s)	Application to add a further inscription onto an existing fixed memorial vase	Resident Non-resident	32.00 32.00	34.00 34.00	6.25

MIS	SCELLANEOUS				
t)	Hire of Chapel at Wickham Road Cemetery	Resident Non-resident	110.00 110.00	115.00 115.00	4.55
u)	Transferring of the ownership of the lease known as the Exclusive Right of Burial	Resident Non-resident	55.00 55.00	58.00 58.00	5.45
v)	Administration fee for making arrangements directly with Council (ashes only)	Resident Non-resident	60.00 60.00	63.00 63.00	5.00
w)	To undertake the arrangements for funerals under the Public Health Act	Resident Non-resident	400.00 400.00	420.00 420.00	5.00
x)	Burial out of hours	Resident Non-resident	At Cost	At Cost	
y)	Exhumation	Resident Non-resident	At Cost	At Cost	
z)	Purchase of commemorative bench and plaque	Resident Non-resident	1,350.00 1,350.00	1415.00 1415.00	4.81



# **CLEAN AND TIDY BOROUGH**

The charges shown are currently not subject to VAT.

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase	
Litter and Fouling					
Dropped litter – Fixed Penalty Notice	Enforcement Policy	80.00	80.00	NIL	
Public Space Protection Order – Fixed Penalty Notice	Enforcement Policy	100.00	100.00	NIL	
Highways – Damage to Street Furnit	Highways – Damage to Street Furniture				
Offender charged at cost plus a 10% administration charge					
Shopping Trolley Collection					
Shopping Trolley Collection		88.00	92.00	4.55	



## **ELECTIONS**

The charges shown are currently not subject to VAT.

Returning Officer's fees and disbursements: as determined by Hampshire Election Fees Working Party; available on request to Head of Democratic Services.

## **Registration of Electors (Statutory)**

Item	Data	Printed
Sale of Edited Register	£20 plus £1.50 per thousand entries (or part)	£10 plus £5.00 per thousand entries (or part)
Sale of Full Register*	£20 plus £1.50 per thousand entries (or part)	£10 plus £5.00 per thousand entries (or part)
Sale of monthly update notices*	£20 plus £1.50 per thousand entries (or part)	£10 plus £5.00 per thousand entries (or part)
Sale of list of Overseas Electors	£20 plus £1.50 per hundred entries (or part)	£10 plus £5.00 per hundred entries (or part)
Sale of Marked Register*	Where available £10 plus £1.00 per thousand entries (or part)	£10 plus £2.00 per thousand entries (or part)

#### \*Notes

- 1. Supply of the Full Register, monthly update notices and the marked register is restricted by the Representation of the People Regulations.
- 2. Packing and carriage costs will also apply where relevant.
- 3. A request for the same part of the register in both printed and data form will be treated as two separate requests.



# HOUSING

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Sales of Council Houses				
Maximum legal and administration fees in connection with granting a service charge loan	Statutory Charge	100.00	100.00	NIL
Recharge of Officer time in agreeing any consent to freeholders	Fee per occurrence	100.00	100.00	NIL
Repairs to Council Houses				
Abortive visit by Officer, Surveyor or Tradesman	Charge per visit	50.00	50.00	NIL
Rechargeable works	These will be assessed individually at the time the work is carried out.			
Sheltered Accommodation for the E	Iderly – Guest R	oom Charç	ges	
Single occupancy per night	Inclusive of VAT	8.70	9.00	3.4
Per couple per night	Inclusive of VAT	12.50	13.00	4.0
Collingwood Court per room	Inclusive of VAT	22.60	23.00	1.8
Sylvan Court per room	Inclusive of VAT	22.60	23.00	1.8
Homelessness				
Bed & Breakfast charges	100% cost recovery for charges ineligible for Ho			
Storage of furniture	Homeless households qualifying for financial assistance towards the cost of removal and storage of their possessions must agree to pay a contribution towards these costs based on all their sources of income.			
Other				
Second mortgage enquiry forms	Inclusive of VAT	66.00	68.00	3.03
Care Line Service - Telephone link for assistance (private sector)	Tariff available on application to Sheltered Housing Manager			



# LAND CHARGES

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase		
Local Land Charges 1 Search Fees						
(not subject to VAT)						
Official Certificate of Search in the whole	Official Certificate of Search in the whole or any part of the register					
First parcel of land – paper search	Fee per occurrence	32.00	32.00	0.00		
First parcel of land – electronic search	Fee per occurrence	32.00	32.00	0.00		
Each additional parcel	Fee per occurrence	10.50	10.50	0.00		
Other Local Land Charges Fees						
(not subject to VAT)						
Registration of a light obstruction notice	Fee per occurrence	70.00	70.00	0.00		
Filing Lands Tribunal certificate	Fee per occurrence	2.50	2.50	0.00		
Filing light obstruction judgement etc.	Fee per occurrence	7.00	7.00	0.00		
Inspection of rule 10 documents	Fee per occurrence	2.50	2.50	0.00		
Office copy register entry	Fee per occurrence	1.50	1.50	0.00		
Office copy plan or document	Discretionary					
CON29R Official Enquiries – Part I						
First parcel of land	Fee per occurrence Inclusive of VAT	158.40	158.40	0.00		
Each additional parcel	Fee per occurrence Inclusive of VAT	36.60	36.60	0.00		
CON29O Official Enquiries – Part II						
First parcel of land	Fee per occurrence Inclusive of VAT	27.60	27.60	0.00		
Each additional parcel	Fee per occurrence CON29O element inclusive of VAT £36.60 LLC1 element not subject to VAT £10.50	47.10	47.10	0.00		
Common Registration Searches	Fee per occurrence	27.60	27.60	0.00		



### **LICENSING AND FEES**

The charges shown are currently not subject to VAT, except where indicated.

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Lotteries				
Registration	Statutory Charge	40.00	40.00	0.00
Renewal	Statutory Charge	20.00	20.00	0.00

### **Gambling Act 2005**

Charges available on application to Director of Planning and Regulation.

### **Licensing Act 2003**

The service is provided to ensure public safety through the licensing of regulated activities and to ensure that they are undertaken in accordance with the relevant licence conditions.

In addition the Council are the Licensing Authority under the Licensing Act 2003. The Act replaced existing licensing regimes concerning the sale of alcohol, public entertainment, theatres, cinemas and late night refreshment with a unified system of regulation. From February 2005 the Council has dealt with applications for premises and personal licences which took effect in November 2005. From this date the Council took over all the licensing functions some of which such as liquor licensing were previously undertaken by the Magistrates Court.

The Act requires that the Council carries out its various licensing functions so as to promote the following four licensing objectives:-

- The prevention of crime and disorder
- Public Safety
- The prevention of public nuisance
- The protection of children from harm

The Fees have been set by the Government and are detailed below:

### **Premises/Club Applications/Conversions**

The Fees are based on rateable values of properties:

Rateable Value	Band	Initial License Fee £	Annual Fee £
£0 - £4,300	Α	100.00	70.00
£4,301 - £33,000	В	190.00	180.00
£33,001 - £87,000	С	315.00	295.00
£87,001 - £125,000	D	450.00	320.00
£125,001 and over	Е	635.00	350.00

A multiplier applied to premises in Bands D and E where they are exclusively or primarily in the business of selling alcohol (mainly large town and city centre pubs) as follows:

Rateable Value	Band	City/Town Centre Pub Application Fee £	City/Town Centre Pub Annual Charge £
£87,001 - £125,000	D	900.00	640.00
£125,001 and over	E	1,905.00	1,050.00

If in addition to the conversion application the conditions in respect of alcohol are to be varied then an additional fee to those set out above becomes payable as follows:

Rateable Value	Band	Variation Fee £
£0 - £4,300	Α	20.00
£4,301 - £33,000	В	60.00
£33,001 - £87,000	С	80.00
£87,001 - £125,000	D	100.00
£125,001 and over	Е	120.00

### **Exceptionally Large Events**

A fee structure also exists for exceptionally large events starting at a capacity of 5,000 people. Please contact the Licensing Authority for details of these.

### **Personal Licences, Temporary Events and Other Fees**

	Fee 2018/19 £
Statutory – Additional Fees are as follows :	
Occasion on which Fee payable	
Personal Licence	37.00
Minor Variations	89.00
Temporary Event Notice	21.00
Application for copy of Licence or summary on theft, loss etc. of Premises Licence or summary	10.50
Notification of change of name or address	10.50
Applications to vary – to specify Individuals as premises supervisor	23.00
Application to transfer Premises Licence	23.00
The removal of conditions for community premises	23.00
Interim Authority Notice	23.00
Application for making a Provisional Statement	195.00
Application for copy of certificate or summary on theft, loss etc. of certificate or summary	10.50
Notification of change of name or alteration of club rules	10.50
Change of relevant registered address of club	10.50
Application for copy of licence on theft, loss etc. of temporary event notices	10.50
Application for copy of licence on theft, loss etc. of personal licence	10.50
Right of freeholder etc. to be notified of licensing matters	21.00

#### **Exemptions**

Applications for premises licences or club certificates which relate to the provision of regulated entertainment only and the application is from the following then NO FEES are payable, but applications must still be made:

An educational institution which is a school or college and the entertainment is carried on by the educational institution for and on behalf of the purposes of the educational institution.

#### OR

That the application is in respect of premises that are or form part of a church hall, chapel hall, or similar building or village hall, parish hall or community hall or other similar building.

Notes		Fee 2017/18 £	Fee 2018/19 £	% Increase
<b>Discretionary – Other Licences</b>	and Fees			
Skin Piercers	Premises	79.00	80.00	1.3
Skin Piercers	Persons	68.00	70.00	2.9
Street Trading Consent	12 months	1,760.00	1,800.00	2.2
Street Trading Consent	6 months	990.00	1000.00	1.0
Street Trading Consent	3 months	550.00	550.00	0.0
Street Trading - Tables and Chairs	New	290.00	300.00	3.4
Street Trading - Tables and Chairs	Renewal	180.00	185.00	2.7
Dangerous Wild Animal Licences	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	128.00	130.00	1.6
Riding Establishment Licences Initial registration/ renewal/variation –per horse	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	38.00	40.00	5.3
Animal Boarding Establishment Licences	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	165.00	170.00	3.0
Home (Domestic) Animal Boarding Establishment Licences		115.00	120.00	4.3
Pet Shop Licences	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	115.50	120.00	3.9
Dog Breeders Licence	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	173.25	180.00	3.9
Zoo: Initial Application (valid for 4 years)	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	1,800.00	1,850.00	2.7
Zoo: Renewal (valid for 6 years)	All initial applications and subsequent renewals where appropriate will also include vets' fees in addition to the charges listed	1,800.00	1,850.00	2.7
Sex Shops/Establishments	Initial Fee	1,800.00	1,850.00	2.7
Sex Shop/Establishment	Renewal Fee	1,800.00	1,850.00	2.7
Scrap Metal Dealer	New Application	250.00	260.00	4.0
Scrap Metal Dealer	Application Renewal	140.00	145.00	3.6
Mobile Collector	New Application	140.00	145.00	3.6
Mobile Collector	Application Renewal	100.00	105.00	5.0
Variation of Licence		131.50	138.00	4.9
Replacement Licence		22.00	23.00	4.5
Advice to commercial premises	Charge per hour or part thereof	45.00	47.00	4.4

	Notes	Fee 2017/18	Fee 2018/19	% Increase
Discretionary – Hackney Carriage a	nd Private Hire	Licences	Ł	
Vehicle Licence				
Hackney Carriage		185.00	185.00	0.00
Private Hire		185.00	185.00	0.00
Transfer of Licence	(Note 1)	185.00	185.00	0.00
Temporary Transfer	(Note 2,3)	185.00	185.00	0.00
Operator's Licence				
Private Hire Operators Licence	1 year	185.00	185.00	0.00
Private Hire Operators Licence	3 years	455.00	455.00	0.00
Private Hire Operators Licence	5 years	825.00	825.00	0.00
Driver's Licence				
Hackney Carriage Drivers Licence	1 Year	60.00	60.00	0.00
Hackney Carriage Drivers Licence	3 Years	155.00	155.00	0.00
Private Hire Drivers Licence	1 Year	60.00	60.00	0.00
Private Hire Drivers Licence	3 Years	155.00	155.00	0.00
Dual Drivers Licence	1 Year	85.00	85.00	0.00
Dual Drivers Licence	3 Years	200.00	200.00	0.00
DVLA Drivers' Licence check	Free on-line			
Failure to attend appointment		34.00	34.00	0.00
Replacement Licence		10.50	10.50	0.00
Transfer of Ownership	(Note 1)	25.00	25.00	0.00
Knowledge Test				
Per Test		23.00	23.00	0.00
Driver's Badge				
Issue and Replacement	Inclusive of VAT	18.00	18.00	0.00
Vehicles				
Replacement plates and fixings	Inclusive of VAT	22.00	22.00	0.00
Replacement brackets		15.00	15.00	0.00
Interior windscreen plate		23.00	23.00	0.00

Other	
Disclosure and Barring Service Fee	Actual Cost
Medical Consultation	Actual Cost

#### **Notes**

- 1. This charge has been set at a level to cover the cost of administering transfers. Transfers will only be permitted in March and April in exceptional circumstances. Transfers, in months other than March and April, will be charged at 50%.
- 2. This charge covers the cost of temporary transfers due to the use of loan cars for insurance purposes.
- 3. This charge has been set at a level to cover the cost of administering transfers.



# MARKETS AND TOWN CENTRE

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Fareham Market				
Inclusive of VAT				
Signed on pitch fee	Per foot, minimum of 15ft, maximum of 50ft	2.00	2.00	0.00
Casual pitch fee	Per foot, minimum of 15ft, maximum of 50ft	2.50	2.50	0.00
Additional Markets	Per foot, minimum of 15ft, maximum of 50ft	1.00	1.00	0.00
Portchester Market				
Not currently subject to VAT				
Signed on pitch fee	Per foot, minimum of 15ft, maximum of 50ft	1.00	1.00	0.00
Casual pitch fee	Per foot, minimum of 15ft, maximum of 50ft	1.50	1.50	0.00
Fareham Town Centre Charges				
Inclusive of VAT				
Flower Basket	Per Basket, supply, install and maintenance	36.00	36.00	0.00
Farmers Market Standard Pitch	up to 10ft or 3.05 m	35.00	35.00	0.00
Farmers Market Larger Pitch	up to 20ft or 6.1m	70.00	70.00	0.00
Pitch Hire Standard Pitch	up to 10ft or 3.05 m	35.00	35.00	0.00
Pitch Hire Larger Pitch	up to 20ft or 6.1m	70.00	70.00	0.00
Commercial Exhibitions Monday and Saturdays	Up to 40ft or 12.19m	210.00	210.00	0.00
Commercial Exhibitions All other dates	Up to 40ft or 12.19m	150.00	150.00	0.00
Podium Hire	Commercial organisations	60.00	60.00	0.00
Podium Hire	Non-profit organisations	0.00	0.00	0.00



# **PARKING CHARGES**

The charges shown are inclusive of VAT

Shopping Centre Multi-Storey Car Parks	Current Fee
Fareham Shopping Centre and Osborn Road	
Monday - Saturday	£1.00 per hour to a
Standard hourly rates apply between 8am and 6pm	maximum of 10 hours
Sunday & Bank Holiday	£1.00 per hour to a
Standard hourly rates apply between 10.30am and 4pm	maximum of 6 hours

Inner Shopping Centre Car Parks	Current Fee
Ferneham Hall; Civic Way North & South; Palmerston Avenue;	
Civic Offices (Sat/Sun Only)	
Monday - Saturday	£1.00 per hour to a
Standard hourly rates apply between 8am and 6pm	maximum of 10 hours
Sunday & Bank Holiday	£1.00 per hour to a
Standard hourly rates apply between 10.30am and 4pm	maximum of 6 hours

Market Quay	Current Fee
Monday - Saturday	£1.50 per hour to a
Standard hourly rates apply between 8am and 6pm	maximum of 10 hours
Sunday & Bank Holiday Standard hourly rates apply between 10.30am and 4pm	£1.50 per hour to a maximum of 6 hours

Outer Shopping Centre Car Parks	Current Fee
Bath Lane; Holy Trinity Church; Lysses; Malthouse Lane; Osborn Road West; Trinity Street; Youth Centre	
Monday - Saturday Standard hourly rates apply between 8am and 6pm	£0.70 per hour with a maximum charge of £3.50 per day
Sunday & Bank Holiday	No Charge

Flexible Season Tickets for use in any outer shopping centre car park	1 Day £	2 Days £	3 Days £	4 Days £	Weekly £
Full Day					
One Month	13.00	30.00	50.00	60.00	70.00
Quarterly	35.00	80.00	110.00	150.00	170.00
Half Yearly	65.00	140.00	200.00	270.00	300.00
Annual	110.00	230.00	340.00	470.00	520.00

Half Day (up to 5 hours)					
One Month	10.00	20.00	30.00	40.00	45.00
Quarterly	20.00	50.00	70.00	90.00	100.00

Half Yearly	40.00	80.00	120.00	160.00	180.00
Annual	70.00	140.00	200.00	280.00	310.00

Penalty Charge Notices(not subject to VAT)	Current Fee
Higher Level Charge – (Note 1 and 3)	£70.00
Lower Level Charge – (Note 2 and 3)	£50.00

#### **Notes**

- 1. Higher level charge relates to those contraventions which prohibit e.g. parking on double yellow lines or single lines during a prohibited period, or parked in a marked disabled bay without displaying a blue badge.
- 2. Lower level charges relate to those contraventions which occur, for example, short overstay of the prescribed period on street or parking in an off street location without displaying a valid pay and display ticket/permit.
- 3. The charges are reduced by 50% provided payment is made within 14 days of issue. A surcharge of 50% will be added if paid more than 28 days from issue of Notice to Owner.



# **PLANNING FEES**

Planning Fees are set by central government and are updated from time to time. The current fees apply from 31 January 2017 and can be found on planningportal.co.uk or the fee will calculate when you fill in your application online.

Alternatively the current fees are available on application to the Head of Development Management.



# **PUBLIC PROTECTION**

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Dog Control				
Collection of Strays (An additional £25 will be added to this fee where the same dog is found straying, leading to seizure, more than once in any 3 month period)	Statutory Charge Not subject to VAT	25.00	25.00	NIL
Dog Kennelling	First 24 hours or part thereof Not subject to VAT	65.00	68.00	4.6
Dog Kennelling	Subsequent 24 hours or part thereof Not subject to VAT	35.00	36.00	2.9
Micro-chipping of dogs	Charge per dog Inclusive of VAT	15.00	15.00	0.0
Private home check visit	Inclusive of VAT	30.00	31.00	3.3
Housing Act Enforcement charges a	Housing Act Enforcement charges are not currently subject to VAT			
Private Sector Housing - Housing Act 2004 Enforcement Notices	Charge to be act including service		the Council (	up to and
Inspection and/or sampling of private water supplies/distribution networks	Charge to be actual cost	to the Council		
Out of Hours Service	Charge to be actual cost	to the Council		
Immigration Service Assessment of Premises Condition	Inclusive of VAT	111.00	115.00	3.6
Licensing of Houses in Multiple Occupa	ancy			
5 people	Not subject to VAT	800.00	840.00	5.0
6 – 10 people	Not subject to VAT	1,000.00	1,050.00	5.0
11 – 15 people	Not subject to VAT	1,200.00	1,260.00	5.0
16 – 20 people	Not subject to VAT	1,400.00	1,470.00	5.0
More than 20 people	Not subject to VAT	1,600.00	1,680.00	5.0

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase
Food Safety				
Export Health Certificates		80.00	84.00	5.0
Issue of Certificate for Unsound Food	Certificate required in support of insurance claims even though the food, due to its condition, would not be marketable or usable.	190.00	200.00	5.2
Transportation of Unsound Food				
Charges are inclusive of VAT				
First hour (min 1 hour)	Plus disposal of unsound food.	140.00	145.00	3.6
Subsequent whole hours	Plus disposal of unsound food.	70.00	72.00	2.9
Transport and disposal	Charged at cost to the Council			

# Charges for training courses available on application to the Head of Environmental Health

#### **Pest Control**

Domestic Premises charges include materials and are also inclusive of VAT For Persons in Receipt of one or more of the following benefits the treatment is free of charge:-

- Income-based Jobseeker's Allowance
- Income-related Employment and Support Allowance
- Income Support
- Pension Credit (Guarantee)

Universal Credit (maximum award)

Fleas, Bed Bugs and unknown infestations	Visit and Quotation	30.00	30.00	0.00	
All other insects (including wasps)		70.00	70.00	0.00	
Rodents		60.00	60.00	0.00	
Pest Control Commercial Premises charges are inclusive of VAT					
Rodents and insects	first 15 minutes	76.00	76.00	0.00	
Rodents and insects	each additional 15 minutes or part thereof	19.00	19.00	0.00	
CCTV					
Access to CCTV footage	Inclusive of VAT	74.00	78.00	5.4	

# Pollution Reduction – Environmental Protection Act 1990

Charges available on application to the Head of Environmental Health

Out of hours service charges based on actual cost to the Council

# **Local Authority Environmental Permit – Part B**

LAPPC Charges for 2014/15 onwards not subject to VAT

Type of charge	Type of process			Fee	
Application Fee	Standard process (includes solvent emission activities)		£1,579		
	Additional fee for operating without a permit	itional fee for operating without a permit			
	PVRI, SWOBs and Dry Cleaners			£148	
	PVR I & II combined			£246	
	VRs and other Reduced Fee Activities			£346	
	Reduced fee activities: Additional fee for operating without a permit			£68	
	Mobile plant**			£1579	
	for the third to seventh applications			£943	
	for the eighth and subsequent applications	£47			
	Where an application for any of the above is for waste application, add an extra £297 to the above				
Annual	Standard process Low	£739 (+£99)*			
Subsistence	Standard process Medium	£1111(+£149)*			
Charge	Standard process High	£1672	2 (+£198	8)*	
	PVRI, SWOBs and Dry Cleaners L/M/H	£76	£151	£227	
	PVR I & II combined L/M/H	£108	£216	£326	
	VRs and other Reduced Fees L/M/H	£218	£349	£524	
	Mobile plant, for first and second permits L/M/H**	£618	£989	£1484	
	for the third to seventh permits L/M/H	£368	£590	£884	
	eighth and subsequent permits L/M/H	£189	£302	£453	
	Late payment Fee	£50		•	
	* The additional amounts in brackets must be ch	arges v	vhere a	permit is	
	for a combined Part B and waste installation				
	Where a Part B installation is subject to reporting Regulation add an extra £99 to the above amount	-	the E-F	PRTR	

#### Pollution Reduction – Environmental Protection Act 1990

Charges available on application to the Head of Environmental Health

Out of hours service charges based on actual cost to the Council

# **Local Authority Environmental Permit – Part B**

LAPPC Charges for 2014/15 onwards not subject to VAT

Type of charge	Type of process	Fee
Transfer and	Standard process transfer	£162
Surrender	Standard process partial transfer	£476
	New operator at low risk reduced fee activity (extra one-off subsistence charge - see Art 15(2) of charging scheme)	£75
	Surrender: all Part B activities	£0
	Reduced fee activities: transfer	£0
	Reduced fee activities: partial transfer	£45
Temporary	First transfer	£51
transfer for mobiles	Repeat following enforcement or warning	£51
Substantial	Standard process	£1,005
change	Standard process where the substantial change results in a new PPC activity	£1579
	Reduced fee activities	£98

<sup>\*\*</sup> Not using simplified permits

# Local Authority Environmental Permit – Part B LAPPC mobile plant charges for 2014/15 onwards (not using simplified permits)

not subject to VAT

Number of permits					
		Low	Med	High	
1	£1,579	£618	£989	£1,484	
2	£1,579	£618	£989	£1,484	
3	£943	£368	£590	£884	
4	£943	£368	£590	£884	
5	£943	£368	£590	£884	
6	£943	£368	£590	£884	
7	£943	£368	£590	£884	
8 and over	£477	£189	£302	£453	



# WASTE COLLECTION AND DISPOSAL

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase	
Abandoned Vehicles Refuse Disposa		1978			
The charges shown are currently not su	1				
Removal of vehicle from motorway	Statutory Charge	150.00	150.00	0.00	
Removal of vehicle from elsewhere	Statutory Charge	150.00	150.00	0.00	
Storage (per 24 hours or part)		25.00	26.00	4.00	
Disposal		62.00	65.00	4.84	
Domestic Bulky Waste					
The charges shown are currently not su	ubject to VAT				
Single Item		35.00	37.00	5.71	
Half Load		78.00	82.00	5.13	
Full Load		137.00	145.00	5.84	
Collection of fridges/freezers		18.00	19.00	5.56	
Trade Waste team. Charges made for will be subject to standard rated VAT.  Domestic Garden Waste Collection The charges shown are currently not su				arenam	
First Sack	Free of charge				
Roll of 25 single use sacks	Subsequent sacks	25.00	26.00	4.00	
Roll of 5 single use sacks	Subsequent sacks	6.00	6.00	0.00	
<b>Domestic Waste and Recycling - De</b> The charges shown are inclusive of VA					
240 litre (standard bin for individual houses) Refuse / Recycling		36.00	36.00	0.00	
340 litre (communal bin only permitted for flats) Refuse / Recycling		60.00	60.00	0.00	
1100 litre (large communal bin, only permitted for flats) Refuse		379.20	379.20	0.00	
Domestic Waste and Recycling - Residents The charges shown are currently not subject to VAT					
240 litre (standard bin for individual houses) Refuse		30.00	30.00	0.00	

Recycling bins	FRE	FREE	0.00
----------------	-----	------	------



# **SPORTS AND LEISURE**

# **Outdoor Sport and Recreation**

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase	
Sports Pitches, Facilities, Recreation					
Football, Rugby and Hockey, casual	games per matc	<b>h -</b> (Notes 1	,2, and 3)		
Senior	Per match	75.00	79.00	5.33	
Junior	Under 18	31.00	32.00	3.23	
Mini Soccer	Per match	20.00	21.00	5.00	
Mini Soccer	Per half day pitch	41.00	43.00	4.88	
Training Sessions – 2 hours	Juniors half charge	44.00	46.00	4.55	
Use of recreation grounds by Schools	Note 1, per match	58.00	60.00	3.45	
Football Tournament (Note 1)					
Football Tournament	Per tournament	300.00	315.00	5.00	
Cricket, casual games per match - (N	lotes 1 and 3)				
Senior	Per match	80.00	84.00	5.00	
Junior	Under 18	30.00	31.00	3.33	
Evening games	Senior	65.00	68.00	4.62	
Evening games	Junior	27.00	28.00	3.70	
Tennis Courts – per court, per hour	<ul><li>(Notes 1 and 4)</li></ul>				
Senior		9.30	9.80	5.38	
Junior	Under 18	4.20	4.40	4.76	
Stubbington, Sarisbury & Locks Heath courts - Seasonal Charges		1,800.00	1,900.00	5.56	

#### **Notes**

- Fees inclusive of VAT unless exemption conditions as set out in the General Notes on page 1 are met.
- 2. If changing facilities are not available the above prices will be decreased by 10%
- 3. Clubs not resident in Borough pay double casual rate.
- 4. Tennis Clubs are required to make suitable arrangements for public use of courts outside the times required by clubs

	Notes	Fee 2016/17 £	Fee 2017/18 £	% Increase		
Sports Pitches, Facilities, Recreation Grounds and Open Spaces  Bowls – Seasonal Charges - (Note 1)						
Fareham Bowling Club	6 rinks & clubhouse	6,100.00	6,400.00	4.92		
Crofton Community Association	6 rinks & clubhouse	6,100.00	6,400.00	4.92		
Bowls – Fees - (Note 2)	Bowls – Fees - (Note 2)					
Green Fees		4.80	5.00	4.17		
Hire of Woods		1.80	1.90	5.56		
Hire of shoes	Not applicable at Portchester or Priory Park	1.80	1.90	5.56		

#### **Notes**

- 1. Public to have use of at least one rink at each green
- Retained by clubs. Max charge per player per hour

#### Sports Pitches, Facilities, Recreation Grounds and Open Spaces Miscellaneous Charges Hire of open space of land for local Note 3 shows etc. Hire of recreation grounds for local Notes 1 and 2 shows etc. Commercial hiring Note 3 Charitable hiring 84.00 88.00 4.76 Note 4 Use of changing facilities 45.00 4.65 43.00 Note 1 77.00 4.05 Rounders 74.00

#### **Notes**

1. Fees inclusive of VAT unless exemption conditions as set out in the General Notes on page 1 are met.

Note 1

- No damage deposit is taken, but hirers are advised that they may be charged 2. after the event for any damage resulting from the hiring.
- At a rate to be determined by the Director of Operations on an individual basis 3. proportionate to the estimated income derived from the event.
- 4. Charge can be waived at the discretion of the Director of Operations.

# **Ferneham Hall**

Charges will be available on application to the Ferneham Hall General Manager.

Standard Rates	Cur	rent	Proposed		Increase	
	Mon. to Thurs.	Fri. to Sun	Mon. to Thurs.	Fri. to Sun.	Mon to Thur s.	Fri. to Sun.
	£	£	£	£	%	%
Solent						
Morning Hire [9am- 1pm]	£696	£923	£731	£969	5.0%	5.0%
(4 hours)						
Afternoon Hire [2pm-6 pm]	£827	£1,027	£868	£1,078	5.0%	5.0%
(4 hours)						
Evening Hire [6pm— Midnight]	£1,027	£1,211	£1,078	£1,272	5.0%	5.0%
(6 hours)						
Daytime Hire [9am- 6pm]	£1,175	£1,463	£1,234	£1,536	5.0%	5.0%
(9 hours)						
Full Day Hire [9am- Midnight]	£1,472	£1,877	£1,546	£1,971	5.0%	5.0%
(15 hours)						
Three Day Hire [9am – Midnight]	£3,339	£4,212	£3,506	£4,423	5.0%	5.0%
Hourly Rate After Midnight	£384	£509	£403	£534	4.9%	4.9%
Hourly Rate Before Midnight	To be ca	lculated as	a % of the slot(s)	rate for that	specific	time
Solent + Octagon OR	To be	charged as		a + hourly r	ate x 50	)%
Solent + Meon		3 3 3 3 3 3		<b>3</b> -		
Week Hire	£8.	548	£8.	975	5.0	0%
Sun 9am- Midnight	,		,			
Mon-Fri 5:30pm- Midnight						
Sat 1pm- Midnight						
Octagon or Meon						
Half-Day Hire Flexible	£229	£302	£240	£317	4.8%	5.0%
(4 Hours)						
Daytime hire [9am- 5pm]	£406	£546	£426	£573	4.9%	4.9%
(8 Hours)						
Evening hire [6pm– Midnight]	£377	£657	£396	£690	5.0%	5.0%
(6 Hours)						
Hourly Rate After Midnight	£96	£125	£101	£131	5.2%	4.8%
Hourly Rate Before Midnight		lculated as				time
j			slot(s).		•	
Day Hire [9am- 6pm]	£1,656	£2,069	£1,739	£2,172	5.0%	5.0%
(9 Hours)						

Full Day Hire [9am- Midnight]	£2,033	£2,755	£2,135	£2,893	5.0%	5.0%	
(15 Hours)							
Three Day Hire [9am- Midnight]	£5,098	£6,996	£5,353	£7,346	5.0%	5.0%	
Hourly Rate After Midnight	£591	£736	£621	£773	5.1%	5.0%	
Hourly Rate Before Midnight	To be calculated as a % of the rate for that specific time						
			slot(s)				
Week Hire	£11,	554	£12,132		5.0	0%	
Sun 9am- Midnight							
Mon-Fri 5:30pm- Midnight							
Sat 1pm- Midnight							

Discounted Rates	Current		Current Proposed		Current Proposed		Incr	ease
	Mon. to Thurs.	Fri. to Sun	Mon to Thurs.	Fri. to Sun.	Mon to Thurs	Fri to Sun		
	£	£	£	£	%	%		
Solent								
Morning Hire [9am- 1pm] (4 hours)	£487	£608	£511	£638	4.9%	4.9%		
Afternoon Hire [2pm– 6 pm] (4 hours)	£538	£725	£565	£761	5.0%	5.0%		
Evening Hire [6pm— Midnight] (6 hours)	£673	£792	£707	£832	5.1%	5.1%		
Daytime Hire [9am- 6pm] (9 hours)	£769	£952	£807	£1,000	4.9%	5.0%		
Full Day Hire [9am- Midnight] (15 hours)	£968	£1,218	£1,016	£1,279	5.0%	5.0%		
Three Day Hire [9am – Midnight]	£2,172	£2,733	£2,281	£2,870	5.0%	5.0%		
Hourly Rate After Midnight	£251	£326	£264	£342	5.2%	4.9%		
Hourly Rate Before Midnight			s a % of the slot(s	)	-			
Solent + Octagon OR Solent + Meon	To b	e charged a	as room hiri	ng + hourly	rate x 50	)%		
Week Hire Sun 9am- Midnight Mon-Fri 5:30pm- Midnight Sat 1pm- Midnight	£5,556		£5,834		5.0	)%		
Octagon or Meon								
Half-Day Hire Flexible (4 Hours)	£148	£200	£155	£210	4.7%	5.0%		
Daytime hire [9am- 5pm] (8 Hours)	£265	£355	£278	£373	4.9%	5.1%		
Evening hire [6pm— Midnight] (6 Hours)	£245	£431	£257	£453	4.9%	5.1%		

Hourly Rate After Midnight	£66	£88	£69	£92	4.5%	4.5%	
Hourly Rate Before Midnight	To be c	To be calculated as a % of the rate for that specific time					
		slot(s).					
Ferneham Hall (Whole Theatre)							
Day Hire [9am- 6pm]	£1,078	£1,317	£1,132	£1,383	5.0%	5.0%	
(9 Hours)							
Full Day Hire [9am- Midnight]	£1,322	£1,796	£1,388	£1,886	5.0%	5.0%	
(15 Hours)							
Three Day Hire [9am- Midnight]	£3,311	£4,551	£3,477	£4,779	5.0%	5.0%	
Hourly Rate After Midnight	£384	£481	£403	£505	4.9%	5.0%	
Hourly Rate Before Midnight	To be c	alculated a	s a % of the	rate for tha	at specific	time	
			slot(s	)			
Week Hire	£7,5	505	£7,8	380	5.0	)%	
Sun 9am- Midnight							
Mon-Fri 5:30pm- Midnight							
Sat 1pm- Midnight							

Ferneham Hall Ancillary	Current		Prop	osed	Increase		
Charges	Per Day	Per Week	Per Day	Per Week	Per Day	Per Week	
	£	£	£	£	%	%	
Expertise							
Technician (Sound, Lighting, etc)- Per Hour	£18	£18	£19	£19	5.6%	5.6%	
Senior Steward- Per Hour	£18	£18	£19	£19	5.6%	5.6%	
Stage Manager	Included in Fee	Included In Fee	Included in Fee	Included In Fee	-	-	
Office Manager (Outside Normal Hours)- Per Hour	£18	£18	£19	£19	5.6%	5.6%	
Technical- Lighting							
Follow Spot Operator (Per 4 Hours)	£66	1	£69	-	4.5%	-	
Martin MAC250's (Max 8)	£46	£105	£48	£110	4.3%	4.8%	
Star Cloth	£111	£377	£117	£396	5.4%	5.0%	
Technical- Sound							
Radio Microphone	£28	£51	£29	£54	3.6%	5.9%	
Technical- Stage							
Hazer DF50 inc. Fluid	£59	£111	£62	£117	5.1%	5.4%	
Pyro System (Up To 6 Pods)	£36	£82	£38	£86	5.6%	4.9%	
Gauze (Black)	£23	£51	£24	£54	4.3%	5.9%	
Stage Extension (Per Rostra)	£5	-	£5	-	0.0%	-	

Technical- Other						
Piano Hire- Yamaha Full Grand (Available On Stage Only)	£96	-	£101	-	5.2%	-
Electric Piano	£66	-	£69	-	4.5%	-
Piano Tuning	£111	-	£117	-	5.4%	-
Portable PA	£82	-	£86	-	4.9%	-
Slide Projector	£36	-	£38	-	5.6%	-
TV	£36	-	£38	-	5.6%	-
DVD/Video	£36	-	£38	-	5.6%	1
OHP & Screen	£36	-	£38	-	5.6%	-
Functions- Misc						
Flip Charts/Pens	£7.9	-	£8.31	-	5.1%	-
Photocopying	£0.21	-	£0.22	-	4.8%	-
Fax Facility	£1.94	-	£2.04	-	5.2%	-
Standard Exhibition Drops	£7.91	-	£8.31	-	5.1%	-
Shows- Misc						
Box Office	10% Gross (£50 Min)	-	10% Gross (£50 Min)	-	-	-
Complimentary Tickets	£0.30	-	£0.30 Each	-		-
Admin Charge for Print Tickets To Take Away	£36	-	£38	-	6%	-

Advertising	Cu	Current		Proposed		rease
	Standard	Discounted	Standard	Discounted	Standard	Discounted
	£	£	£	£	%	%
Internet Advertising (Weekly)	£75	£46	£79	£48	5.3%	4.3%
News Adverts (Within Our Column)	£125	£111	£131	£117	4.8%	5.4%
What's On Guide-  ¼ Page	£141	£96	£148	£101	5.0%	5.2%
What's On Guide- ½ Page	£282	£148	£296	£155	5.0%	4.7%
What's On Guide- Page	£666	£371	£699	£390	5.0%	5.1%

# **MISCELLANEOUS CHARGES**

	Notes	Fee 2017/18 £	Fee 2018/19 £	% Increase					
Letting of Council Chamber and Committee Rooms									
Collingwood Room	Per hour	64.00	67.00	4.69					
Pulheim Room	Per hour	25.00	26.00	4.00					
Vannes Room	Per hour	25.00	26.00	4.00					
Council Chamber	Per Hour	105.00	110.00	4.76					
Conference Room A and B (Floor 8)	Per Hour	20.00	21.00	5.00					

#### **Notes**

- Commercial Organisations only.
- 2. The hourly charges for room hire below apply when the building is already in use for Council business and are currently exempt from VAT.
- 3. Additional charges may be levied to recover the cost of preparing rooms, moving furniture, the use of equipment, etc. These charges would be subject to VAT.
- 4. The following additional charges, to be added when the building is not being used for Council business, after 6.30 pm per hour £70.00 plus VAT.

#### **Printing and Copying**

Charges are available on application to the Head of Personnel and ICT.

#### **General Charges**

Responding to solicitors/consultants enquiries	Inclusive of VAT - Per Question	71.00	75.00	5.63	
Responding to other detailed enquiries	At the discretion of the Direction of Planning and Regulation				
Copies of Statutory Register		71.00	75.00	5.63	
Attendance at court as a witness	Charge based on the cost to the Council				

#### Sponsorship of Roundabouts – subject to VAT

Agreeing form of works and supervision as agreed with the sponsor, subject to no additional cost to the Council.

#### **APPENDIX D**

# **ACTUAL REVENUE BUDGET**

	Budget 2017/18 £	Revised 2017/18 £	Variation Base to Rev £
Committees			
Planning Committee	622,100	728,100	106,000
Licensing and Regulatory Affairs Committee	481,000	456,000	-25,000
Executive - Portfolio Budgets			
- Leisure and Community	2,543,800	2,707,800	164,000
- Housing	1,024,400	848,300	-176,100
- Planning and Development	121,600	420,700	299,100
- Policy and Resources	123,900	-40,450	-164,350
- Health and Public Protection	2,226,100	2,235,850	9,750
- Streetscene	4,657,800	4,670,200	12,400
SERVICE BUDGETS	11,800,700	12,026,500	225,800
Capital Charges	-2,232,900	-2,232,900	0
Capital Financing Costs			
- Use of Housing Capital Receipts	-60,000	-96,100	-36,100
- Direct Revenue Funding	1,200,000	1,200,000	0
Minimum Revenue Provision	362,900	415,300	52,400
Interest on Balances	-499,900	-474,900	25,000
Portchester Crematorium	-135,000	-145,000	-10,000
New Homes Bonus	-1,574,200	-1,574,200	0
Contribution to(+)/from(-) Reserves	-244,900	-502,000	-257,100
OTHER BUDGETS	-3,184,000	-3,409,800	-225,800
NET BUDGET	8,616,700	8,616,700	0

#### **ACTUAL REVENUE BUDGET**

	Budget 2017/18	Budget 2018/19	Variation Base to base
	£	£	£
Committees			
Planning Committee	622,100	564,600	-57,500
Licensing and Regulatory Affairs Committee	481,000	501,000	20,000
Executive - Portfolio Budgets			
- Leisure and Community	2,543,800	2,377,000	-166,800
- Housing	1,024,400	1,082,000	57,600
- Planning and Development	121,600	111,500	-10,100
- Policy and Resources	123,900	-912,300	-1,036,200
- Health and Public Protection	2,226,100	2,207,100	-19,000
- Streetscene	4,657,800	4,770,300	112,500
SERVICE BUDGETS	11,800,700	10,701,200	-1,099,500
Capital Charges	-2,232,900	-2,232,900	0
Capital Financing Costs			
- Use of Housing Capital Receipts	-60,000	-60,000	0
- Direct Revenue Funding	1,200,000	1,125,000	-75,000
Minimum Revenue Provision	362,900	680,900	318,000
Interest on Balances	-499,900	-459,900	40,000
Portchester Crematorium	-135,000	-150,000	-15,000
New Homes Bonus	-1,574,200	-1,000,000	574,200
Contribution to(+)/from(-) Reserves	-244,900	-163,800	81,100
OTHER BUDGETS	-3,184,000	-2,260,700	923,300
NET BUDGET	8,616,700	8,440,500	-176,200

#### **APPENDIX E**

# **ESTIMATE OF EXPENDITURE AND INCOME FOR THE COUNCIL TAX 2018/19**

	Base 2017/18 £	Revised 2017/18 £	Base 2018/19 £
Committees	2	2	2
Planning Committee Licensing and Regulatory Affairs	622,100	728,100	564,600
Committee	481,000	456,000	501,000
Executive - Portfolio Budgets			
Leisure and Community	2,543,800	2,707,800	2,377,000
Housing	1,024,400	848,300	1,082,000
Planning and Development	121,600	420,700	111,500
Policy and Resources	123,900	-40,450	-912,300
Health and Public Protection	2,226,100	2,235,850	2,207,100
Streetscene	4,657,800	4,670,200	4,770,300
NET EXPENDITURE	11,800,700	12,026,500	10,701,200

### **SUBJECTIVE ANALYSIS**

	Base 2017/18	Revised 2017/18	Base 2018/19
	£	£	£
Employees	8,645,700	8,663,800	8,813,000
Premises-Related Expenditure	3,356,200	3,622,800	3,613,300
Transport-Related Expenditure	835,600	851,600	867,900
Supplies and Services	4,597,500	5,861,400	5,596,400
Third Party Payments	1,463,800	1,439,300	1,455,000
Transfer Payments	19,834,500	19,924,200	19,924,200
Support Services	2,777,800	3,004,800	3,041,200
Capital Charges	2,580,600	2,697,300	2,788,500
GROSS EXPENDITURE	44,091,700	46,065,200	46,099,500
Government Grants	-20,351,500	-20,448,700	-20,395,400
Other Grants & Reimbursements	-1,841,800	-2,249,700	-2,314,800
Customer & Client Receipts	-5,982,600	-6,572,300	-6,625,000
Rents	-3,632,400	-4,402,200	-4,963,600
Recharges to other Accounts	0	-4,000	0
GROSS INCOME	-31,808,300	-33,676,900	-34,298,800
NET EXPENDITURE	12,283,400	12,388,300	11,800,700

# **PLANNING COMMITTEE**

	Base Estimate 2017/18 £	Revised Estimate 2017/18 £	Base Estimate 2018/19 £
Planning Advice	248,900	233,100	253,100
Enforcement of Planning Control	109,800	109,300	123,900
Appeals	51,300	202,500	52,400
Processing Applications	212,100	183,200	135,200
	622,100	728,100	564,600

### LICENSING AND REGULATORY AFFAIRS COMMITTEE

	Base Estimate 2017/18 £	Revised Estimate 2017/18 £	Base Estimate 2018/19 £
Hackney Carriage and Private Hire			
Vehicles	6,800	-2,400	-2,900
Licensing	-33,600	-35,100	-35,400
Health and Safety	145,600	147,600	145,600
Election Services	362,200	345,900	393,700
	481,000	456,000	501,000

# LEISURE AND COMMUNITY PORTFOLIO

	Base Estimate 2017/18 £	Revised Estimate 2017/18 £	Base Estimate 2018/19 £
Community Grants	318,400	418,800	317,900
Community Development	151,200	190,300	158,100
Outdoor Sport and Recreation	686,700	679,700	700,400
Countryside Management	158,200	155,800	150,800
Ferneham Hall	479,300	482,600	507,500
Fareham Leisure Centre	534,200	535,600	536,800
Holly Hill Leisure Centre	-118,000	-86,200	-260,900
Community Centres	262,500	266,800	266,400
Westbury Manor Museum	71,300	64,400	0
	2,543,800	2,707,800	2,377,000

# **HOUSING PORTFOLIO**

	Base Estimate 2017/18 £	Revised Estimate 2017/18 £	Base Estimate 2018/19 £
Housing Grants and Home Improvements	172,700	140,200	96,600
Housing Options	73,600	52,300	57,200
Homelessness	364,700	187,800	386,500
Housing Advice	297,300	368,200	379,700
Housing Strategy	51,600	45,100	114,000
Home Energy Conservation	19,100	12,100	4,500
Registered Providers	45,400	42,600	43,500
	1,024,400	848,300	1,082,000

# PLANNING AND DEVELOPMENT PORTFOLIO

	Base	Revised	Base
	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
	2017/18	2017/18	2018/19
	£	£	£
Parking Strategy	-2,066,100	-2,056,200	-2,065,200
Flooding and Coastal Management	112,600	146,700	113,700
Public Transport	46,800	46,800	46,800
Transportation Liaison	-22,900	24,700	13,800
Building Control	226,400	217,300	216,500
Environmental Improvement Schemes	14,300	14,500	14,600
Tree Management	41,400	41,400	120,900
Sustainability	37,200	37,300	37,400
Conservation & Listed Building Policy	30,900	31,000	32,600
Local Plan	1,701,000	1,917,200	1,580,400
	121,600	420,700	111,500

# POLICY AND RESOURCES PORTFOLIO

	Base	Revised	Base
	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
	2017/18	2017/18	2018/19
	£	£	£
Housing Benefit Payments	-77,600	-77,600	-77,600
Housing Benefit Administration Democratic Representation and	418,500	435,800	446,400
Management	1,072,500	1,094,600	1,088,300
Commercial Estates	-2,870,400	-480,000	-567,600
Investment Properties	-896,800	-3,361,400	-3,288,300
Solent Airfield Daedalus	228,600	150,500	-635,100
Henry Cort	44,700	44,700	45,000
Neighbourhood Working	105,800	105,700	102,200
Public Relations and Consultation	331,400	342,100	338,500
Unapportionable Central Overheads	179,600	179,600	179,600
Corporate Management	792,700	726,450	669,500
Economic Development	103,300	81,700	91,700
Local Land Charges	-120,400	-121,200	-133,900
Local Tax Collection	812,000	838,600	829,000
	123,900	-40,450	-912,300

# **HEALTH & PUBLIC PROTECTION PORTFOLIO**

	Base	Revised	Base
	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
	2017/18	2017/18	2018/19
	£	£	£
Pest Control	52,700	44,600	44,300
Dog Control	24,200	24,300	24,300
Food Safety	138,300	139,300	138,300
Air Quality and Pollution	195,700	196,700	195,100
Community Safety	337,300	341,700	330,200
Emergency Planning	55,100	55,600	56,200
Clean Borough Enforcement	97,100	99,100	108,200
On-Street Parking	-900	300	4,100
Off-Street Parking	1,268,400	1,278,250	1,306,400
Traffic Management	58,200	56,000	0
	2,226,100	2,235,850	2,207,100

# **STREETSCENE PORTFOLIO**

	Base Estimate 2017/18	Revised Estimate 2017/18	Base Estimate 2018/19
	£	£	£
Cemeteries & Closed Churchyards	255,500	259,000	256,300
Community Parks and Open Spaces	1,176,500	1,165,900	1,185,500
Allotments	23,000	23,000	21,500
Street Cleansing	903,200	909,700	964,000
Public Conveniences	263,300	262,400	261,200
Household Waste Collection	930,900	939,800	959,900
Trade Refuse	-74,900	-72,800	-79,300
Recycling	715,300	716,100	739,700
Garden Waste Collection	359,400	361,400	356,000
Street Furniture	105,600	105,700	105,500
	4,657,800	4,670,200	4,770,300
TOTAL	11,800,700	12,026,500	10,701,200

# Agenda Item 12(1)

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted